

Agenda for Strategic Planning Committee

Thursday, 14 December 2017, 3pm



[Members of the Strategic Planning Committee](#)

Venue: Committee Room, Knowle, Sidmouth, EX10 8HL

[View directions](#)

Contact: Hannah Whitfield, 01395 517542 (or group number 01395 517546): Issued 6 December 2017

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- 1 [Public speaking](#)
- 2 Minutes of the Strategic Planning Committee meeting held on 27 November 2017 (pages 3 - 7)
- 3 Apologies
- 4 Declarations of interest - Guidance is available online to Councillors and co-opted members on making [declarations of interest](#).
- 5 [Matters of urgency](#) – none identified
- 6 To agree any items to be dealt with after the public (including press) have been excluded. There are no items that officers recommend should be dealt with in this way.

Matters for Debate

- 7 **Main modifications to the East Devon Villages Plan** (pages 8 - 72)
The Villages Plan was subject to examination hearing sessions in November 2017 and following on from these a schedule of Main Modifications to the Plan has been produced for consultation. The Inspector will consider any representations made during the consultation before finalising her report on the Villages Plan. The committee report summarises the modifications, seeks approval for consultation and advises of next steps to Plan adoption.

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[Decision making and equalities](#)

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EAST DEVON DISTRICT COUNCIL

Minutes of a meeting of the Strategic Planning Committee held at Knowle, Sidmouth on 27 November 2017

Attendance list at end of document

The meeting started at 2.00pm and ended at 3.27pm.

***16 Public speaking**

The Chairman welcomed everyone present to the meeting. There were no members of the public present.

***17 Minutes**

The minutes of the Strategic Planning Committee meeting held on 6 November 2017 were confirmed and signed as a true record.

***18 Declarations of interest**

Cllr Jill Elson, Minute *21 - Community Infrastructure Levy Working Party minutes
Interest - Personal
Reason: Governor and Chair of Resources Committee at Exmouth Community College

Cllr Ian Hall, Minute *21 - Community Infrastructure Levy Working Party minutes
Interest - Personal
Reason: Chairman of Cloakham Lawn Sports Centre

Cllr Mike Howe, Minute *21 - Community Infrastructure Levy Working Party minutes
Interest - Personal
Reason: Ward Member for Clyst Valley

***19 Matters of urgency**

There were no matters of urgency identified; however the Chairman advised Members that there would be an additional meeting of the Committee held on 14 December 2017 regarding the Villages Plan.

***20 Section 106/Community Infrastructure Levy Contributions – Annual report 2016/17**

The Committee considered the Section 106 Monitoring Officer's report updating Members of the progress made in respect of planning obligation matters between April 2016 and March 2017 and outlining the final contributions received by the Council, where these had been spent and the balance of unspent monies at the end of the last financial year. The report also detailed a summary of Community Infrastructure Levy (CIL) potential income, monies due and collected at the year end 2016/17. Attention was drawn to the graphs within the report showing the projected CIL income by financial year, which would fluctuate as and when large scale housing developments commenced, and also the cumulative CIL income over the Local Plan period, which highlighted how many years it would take for the CIL pot to grow to the extent that large scale projects could be afforded.

Members noted that the figures within the report were proactively monitored to aid delivery of infrastructure by ensuring all obligations were met and any associated spend was in accordance with the specified infrastructure need.

In response to a question raised, the Service Lead – Planning Strategy and Development Management advised that delivery of infrastructure relating to education was included on the Council's Regulation 123 list and therefore the relevant body needed to submit bids in order to obtain CIL funds.

RESOLVED: that Section 106/Community Infrastructure Levy Developer Contributions Annual Report 2016/17 be noted.

***21 Community Infrastructure Levy Working Party minutes**

The Committee was asked to consider the recommendations of the Community Infrastructure Levy Working Party meeting held on 9 November 2017. The agendas and associated papers from the Working Party meeting held on both 8 September and 9 November had been included to provide background information.

The Chairman of the Working Party, Councillor Mike Howe, briefly outlined the process the Working Party had undertaken and their recommendations. The Service Lead – Planning Strategy and Development Management reported that nine applications had been submitted, however one of those had not met the initial criteria and therefore eight applications had been scored. As none of the applications had met the required threshold of a score of 50, the top 25% had been presented to the Working Party for consideration.

The recommendations of the Working Party were:

1. that as none of the Community Infrastructure Levy funding bids submitted had sufficiently met the criteria in this year's round of bids, largely due to the poor quality of the bids submitted (despite many of the projects being worthy and important), and the relatively limited amount of CIL that had been received so far, that no money be allocated to CIL bids in 2017;
2. that the CIL funding applicants be advised of the recommendations of the CIL Working Party and that these would be reported to Strategic Planning Committee to be held on 27 November 2017 for agreement;
3. that the CIL funding bid application process be reviewed, taking into account the comments of the Working Party and any recommendations from the SWAP audit, and a revised funding bid process for 2018 be agreed.

Points raised during discussion included:

- Disappointment expressed that Devon County Council had failed to submit a bid that met the threshold largely because of a lack of supporting evidence despite having the supporting evidence required. Concerns were raised about the consequences this would have on the schools affected;
- Concern was raised that self-build exemptions would mean that smaller communities lost out on CIL funds. In response, the Service Lead advised that those undertaking self-build projects were required to submit evidence over time to prove that they were legitimate self-builds – should they fall foul of the criteria the property would become liable for CIL;
- Concern raised that the blame would be placed on the District Council for a lack of delivery of infrastructure, rather than the body/agency responsible;

- Tipton St John School was proposed to be re-located to Ottery St Mary, which had received considerable growth over the last few years, and therefore the school was required to enable development;
- Clarification was sought as to why the application for a children's play area in Offwell had not met the criteria. The Service Lead advised that the application had not demonstrated how it would help to deliver an allocation in the Local Plan. It was noted that when the funding bid process was reviewed that this needed to be made clearer in the guidance in order to manage expectations;
- Members would need to make difficult decisions in respect of CIL spending in the future and whether or not to borrow funds to forward fund infrastructure that were the responsibility of other bodies/partners. However even if the Council did decide forward funding there were still only limited resources;
- It was intended that the CIL Working Party would be reconvened in the spring 2018 to review the CIL funding bid process.

RESOLVED:

1. that as none of the Community Infrastructure Levy funding bids submitted had sufficiently met the criteria in this year's round of bids, largely due to the poor quality of the bids submitted (despite many of the projects being worthy and important), and the relatively limited amount of CIL that had been received so far, that no money be allocated to CIL bids in 2017;
2. that the CIL funding applicants be advised of the recommendations of the CIL Working Party and that Members concerns be raised with Devon County Council regarding their approach to the funding bid process;
3. that the CIL funding bid application process be reviewed at the next meeting of the CIL Working Party, taking into account the comments of the Working Party and any recommendations from the SWAP audit, and a revised funding bid process for 2018 be agreed;

***22 Recommendations from Overview Committee**

The Committee discussed and noted the following recommendations of the Overview Committee from their meeting on 5 October 2017:

that a report be presented to the Strategic Planning Committee, in consultation with the Development Management Team which:

- a) *Details the enhanced economic evidence and intelligence input from the Economic Development Team including advice on planning applications;*
- b) *Identified the practical advantages of closer working between Economic Development and Development Management functions;*
- c) *Explores means by which the positive economic impact of planning policy be maximised. Details the enhanced economic evidence and intelligence input from the Economic Development Team including advice on planning applications;*
- d) *Identified the practical advantages of closer working between Economic Development and Development Management functions;*
- e) *Explores means by which the positive economic impact of planning policy be maximised.*

A further report would be brought to the Committee when the LEP Productivity Plan was finalised so that implications of the Plan on the recommendations above could be assessed.

***23 Brownfield Land Register**

The Committee considered a report presented by the Service Lead – Planning Strategy and Development Management summarising details of the Brownfield Land Register, which the Council was required to publish by the end of the year and review annually.

Members noted that the Register was required to be kept in two parts:

- Part 1 – included suitable sites for housing which had a realistic prospect of coming forward. Inclusion of the sites on the register did not give any formal status or permission in principle;
- Part 2 – included sites, if any, granted permission in principle. This was a new status that Councils could give to land and buildings that established in principle that a site would be suitable for dwellings. It was for individual Councils to decide whether or not they wished to grant any permissions in principle subject to consultation and meeting other procedures in the regulations. At this stage it was not recommended that this Council grant any permissions in principle for reasons detailed in the report.

The need to work with agencies to bring forward suitable brownfield sites for development was raised during discussion.

RESOVED: that the Brownfield Land Register report be noted.

Attendance list

Committee Members:

Councillors

Phil Twiss - Chairman

Graham Godbeer – Vice Chairman

Mike Allen

Susie Bond

Colin Brown

Jill Elson

Ian Hall

Mike Howe

Geoff Jung

Rob Longhurst

Philip Skinner

Brenda Taylor

Mark Williamson

Also present (present for all or part of the meeting):

Councillors:

Brian Bailey

David Barratt

Paul Carter

Alan Dent

Paul Diviani
Peter Faithfull
Roger Giles
John O’Leary
Tom Wright

Officers present (present for all or part of the meeting):

Ed Freeman, Service Lead – Planning Strategy and Development Management
Shirley Shaw, Planning Barrister
Hannah Whitfield, Democratic Services Officer
Mark Williams, Chief Executive

Chairman Date.....

Report to: **Strategic Planning Committee**

Date of Meeting: 14 December 2018

Public Document: Yes

Exemption: None

Review date for release None

Agenda item: 7

Subject: **Main Modifications to the East Devon Villages Plan**

Purpose of report: The Villages Plan was subject to examination hearing sessions in November 2017 and following on from these a schedule Main Modifications to the plan has been produced for consultation. The Inspector will consider any representations made during the consultation before finalising her report on the villages plan. This committee report summarises the modifications, seeks approval for consultation and advises of next steps to plan adoption.

Recommendation: **That committee approves the consultation on Main Modifications to the Villages Plan and notes that upon closure of the consultation the responses received shall be submitted straight to the inspector for consideration in her final report.**

Reason for recommendation: To ensure that procedural requirements are met and to ensure that people have the opportunity to comment on the changes proposed in the modifications.

Officer: Ed Freeman, Service Lead – Planning Strategy and Development Management; efreeman@eastdevon.gov.uk

Financial implications: There are no additional financial implications.

Legal implications: The legal implications are as set out within the report and it must be noted the Villages Plan will come back to members for final consideration following the Inspector's final report.

Equalities impact: Low Impact

Risk: Low Risk

The modifications clarify but do not impact on intent of the Villages Plan. Low risk considerations are identified at this late stage of plan making.

Links to background information:

- The Main Modifications to the Villages Plan, the sustainability appraisal, and other papers relevant to plan examination can be viewed on this web page:
<https://eastdevon.gov.uk/planning/planning-policy/villages-plan/villages-plan-2017/villages-plan-examination/>
- Other documents of relevance to Villages Plan production can be viewed on this web page:
<https://eastdevon.gov.uk/planning/planning-policy/villages-plan/>



- The adopted local plan can be viewed on this web page:
<https://eastdevon.gov.uk/planning/planning-policy/local-plan-2013-2031/>

The villages plan links to all of the Council's priorities.

Link to Council Plan:

1 The Villages Plan and Plan Examination

1.1 The Villages Plan, which provides the means to implement adopted East Devon Local Plan policy, includes:

- a) Built-up Area Boundaries for 14 settlements in the District (13 villages and the town of Colyton) – it should be noted that Lympstone is referred to in the villages plan but the actual defined boundary for the village is set out in the Made Lympstone Neighbourhood Plan;
- b) Inset maps for Greendale and Hill Barton business parks – these show the extent of authorised business uses; and
- c) Retail policy areas for Colyton and Beer – these were defined on the basis of the comparatively high number and importance of retail and commercial premises in these settlements.

1.2 The Villages Plan was submitted to the Planning Inspectorate for Examination on the 28 June 2017. Plan examination runs from the point of Submission through to the point of receipt of the inspector's final report. However, the oral hearing sessions and, following this, consultation on Main Modifications are key stages. The plan is being examined by Ms Beverley Doward BSc BTP MRTPI, of the Planning Inspectorate, and oral hearing sessions were held on the 7 and 8 November 2017. At the hearing sessions, which were structured around detailed questions provided by the Inspector, Council officers defended and justified plan content and those opposing the plan presented their case. At the hearing session on the 8 November 2017 the inspector advised that there would be a need to consider main modifications to the plan before she could issue her report on the plan. It should be noted that it is standard practice and the expectation is that modifications to plans will normally be required.

2 Endorsement of Plan Approach and Summary of Main Modifications

2.1 The expectation is that, if the main modifications are incorporated into the plan it should be fit for adoption. The modifications do not seek to alter the broad approach taken in the plan; rather they strengthen and clarify the approach, most notably through ensuring stronger policy links between the Villages Plan and the overarching adopted East Devon Local Plan.

- 2.2 The Main Modifications are set out in a schedule of proposed changes that need to be subject to public consultation. Appendix 1 to this Committee Report forms the actual table of modifications that it is recommended should be subject to consultation. Appendix 3 is a copy of the Villages Plan with the modifications actually incorporated. The text of the plan showing the modification is provided to assist plan users but it is stressed that it is the Appendix 1 document that is the definitive version of changes and it is the Appendix 1 document, the table of Main Modifications, that we are actually recommending are consulted on.
- 2.3 A summary of changes with supporting commentary is provided below.
- 2.4 **Include a policy for Built-up Area Boundaries for villages** – in the submission draft of the villages plan the Built-up Area Boundaries were defined (black lines were put on maps) and local plan policies that apply to these boundaries were cross-referenced to in plan text. There was not, however, an actual direct Villages Plan policy that was explicitly linked to these boundaries. In the modifications the Inspector provides a policy for the Villages Plan that explicitly links and cross-references back to adopted local plan policy and especially Strategy 6 and Strategy 7. These two local plan strategic policies establish the types of development that are permitted inside and outside of boundaries and they are supported by a range of other local plan policies.
- 2.5 The inspector also highlighted the need for changes to reasoned justification to policies, and other plan text, to support these policies and in respect of Kilmington and Musbury additional text to note the importance of built heritage assets in the village.
- 2.6 **Include a policy for Greendale and Hill Barton business parks** – in the modifications the Inspector provides policy for these two business parks in order to ensure that it is clear that in planning policy terms they fall in the open countryside. Most importantly modifications explicitly link and cross-references back to adopted local plan policy Strategy 7. Strategy 7 clearly distinguishes that the *“countryside is defined as all those parts of the plan area that are outside Built-up Area Boundaries and outside of site specific allocations”*.
- 2.7 The inspector highlighted the need for changes to plan text in respect of accommodating these changes and also text relating to Hill Barton to clarify the position in respect of waste management uses of the site; deleting reference to minerals uses and referring to the role of the Devon Waste Plan.
- 2.8 **Amendment to Beer and Colyton village/town centre vitality policies** – in these settlements, and in defined areas, there were policies that sought to resist the loss of retail and commercial uses to other uses (frequently it could be to residential use). Policy also promotes new commercial uses. The inspector did not want to see this approach changed but did highlight policy changes to address proposals for new retail and commercial uses in these settlements that were outside of defined areas, highlighting that they should be allowed where they would not harm the convenience, vitality or viability of the centre. She also made amendments to more generally clarify policy wording.

- 2.9 **Monitoring** – the inspector highlighted the need for a monitoring table in the plan to set out the factors that we would monitor in order to understand more about the impacts of the plan and inform future policy.

3 Consultation on Modifications and Supporting Work

- 3.1 The Main Modifications now need to go out for a period of consultation. The inspector has set out a timetable for this consultation to run from the 18 December 2017 to 2 February 2018. This amounts to a seven week period, noting that six weeks is usually allowed but an extra week is added due to the consultation running over the Christmas period.
- 3.2 The Main Modification document has been prepared in a format ready for consultation to start and the consultation will be notified on Council web pages and through direct contact with those involved in and commenting on village plan preparation.
- 3.3 Alongside the Main Modification, and cross referencing to these, there is also:
- a) an update to the sustainability appraisal that will need to be consulted on alongside the modifications; and
 - b) in the light of plan modifications there is a statement, attached as Appendix 2 to this report, updating on Habitat Regulation Assessment considerations.

4 Next Steps and Plan Adoption

- 4.1 Whilst the Council will set up the consultation and receive responses, as the consultation has been requested by the Inspector the responses will be sent straight to the planning inspector, via the Programme Officer, who will consider whether they raise matters that warrant further consideration. The expectation is, however, and having gone through the hearing sessions in November, that new matters will not arise that warrant further hearing days or, it would be hoped, plan amendment. Assuming that the Inspector does not receive representations that raise matters that to her mind warrant or require further plan changes we should then receive her final report.
- 4.2 On the basis of predicted receipt of the Inspector's report in early Spring 2018 the Villages Plan will also go to Council in Spring 2018 (noting there is a scheduled meeting on 25 April 2018) with the expectation of a recommendation for plan adoption. Once adopted the Villages Plan will formally become part of the Development Plan for East Devon and will carry its full weight.

5 Alternative Options to Not Endorsing the Main Modifications

- 5.1 The above sections of this report, and the recommendation, are written on the basis of an assumption that members will approve the Main Modifications for consultation. However, there are alternative options available if members are not satisfied with the modifications set out by the Inspector.

- 5.2 The Council could decide to abandon the Villages Plan and not proceed with any further work on it. If this option were pursued it would, in particular, leave a policy vacuum in the form of not having Built-up Area Boundaries in respect of the villages of East Devon. A Council response to such a vacuum could be to apply Local Plan policy in a literal manner and say that because there is not a Built-up Area Boundary around the villages the villages therefore fall in the “*countryside*” (as defined in Strategy 7 of the Local Plan) where a clear policy of development constraint applies. However, under close scrutiny, and specifically at planning appeal, this interpretation and application of Local Plan policy could be vulnerable to challenge and it also raises the question of the desirability of significant development constraint at villages and whether actually we should be supporting some development (as the boundaries do).
- 5.3 The Council could request that the plan Examination is put on-hold whilst further work is undertaken with a view to alternative policy being promoted by the Council. Such an approach as this would, however, be very unusual and it is not known if it has happened elsewhere. It is quite possible that if this suggestion were made to the Inspector the response would be that it is not an acceptable option and that the Council either needs to proceed with the modifications or abandon the plan. If it were deemed to be an acceptable approach to the Inspector it would involve further plan making tasks, additional consultation and probably further hearing sessions. It could be expected to delay plan adoption by up to a year or maybe longer.
- 5.4 It should be noted, assuming the Main Modifications are consulted on and the Inspector’s final report is received, members will still have the choice of whether to formally adopt the plan.

Appendix 1 - table of Main Modifications

This table sets out the modifications that the Council will be consulting on. New text is shown as underlined and deleted text with a ~~strikethrough~~.

Ref.	Para.	Proposed Main Modification	Reason
MM 01	1.5 (new para)	<u>1.5 The East Devon Local Plan refers to the intention to prepare inset maps for Greendale Business Park and Hill Barton Business Park in the East Devon Villages Plan. Chapters 17 and 18 respectively include inset maps and policies for these business parks.</u>	Ensure scope of plan made clear at outset
MM 02	1.7 (new para.)	<u>1.7 The relationship between the policies of other parts of the development plan and the Built-up Area Boundaries defined in this East Devon Villages Plan is set out in Policy VP01.</u>	Supporting text to MM02
MM 03	New policy VP01	<p><u>Policy VP01 – Built-up Area Boundaries</u></p> <p><u>In accordance with Strategy 27 of the East Devon Local Plan 2013-2031, Built-up Area Boundaries are shown on the Policies Map for the settlements of:</u></p> <ul style="list-style-type: none"> • <u>Beer;</u> • <u>Broadclyst;</u> • <u>Clyst St Mary;</u> • <u>Colyton;</u> • <u>East Budleigh;</u> • <u>Feniton;</u> • <u>Kilminster;</u> • <u>Musbury;</u> • <u>Newton Poppleford;</u> • <u>Sidbury;</u> • <u>Uplyme;</u> • <u>West Hill;</u> • <u>Whimble; and</u> • <u>Woodbury.</u> <p><u>Lympstone is specifically excluded from this list of settlements because, at the time of ‘publication’ of this plan, there was a made neighbourhood plan for the village that included a BUAB.</u></p> <p><u>Development proposals at the above settlements will be considered in accordance with the strategic policies set out in Strategy 6 and Strategy 7 of the East Devon Local Plan, which are the relevant strategic policies relating to the BUAB status of land.</u></p> <p><u>The policies of Neighbourhood Plans, which also form part of the development plan, may also refer to the Built-up Area Boundaries defined in this plan.</u></p> <p><u>For the purposes of the East Devon Local Plan policies, land that is not specifically allocated for development or falls outside of the Built-up Area Boundaries defined in</u></p>	Link to policies of EDLP to ensure legal compliance and effectiveness

Ref.	Para.	Proposed Main Modification	Reason
		<p><u>either this Villages Plan or the East Devon Local Plan constitutes 'countryside' where more restrictive policies on the development and use of land apply than within the defined Built-up Area Boundaries.</u></p>	
MM 04	New policy number and extra text	<p>Policy <u>VP02</u> Beer 04 - Village Centre Vitality</p> <p>Within the Beer vitality and shopping area defined on the Beer inset map, proposals for main town centre uses (as defined in the National Planning Policy Framework) will be permitted provided the use would:</p> <ol style="list-style-type: none"> 1. maintain or enhance the character and diversity of such uses in the village centre; and 2. maintain or enhance the vitality and viability of the village centre. <p>Proposals for other uses will not be permitted unless it has been clearly demonstrated that the site has been marketed without interest for all appropriate main town centre uses at a realistic price for at least 12 months (and up to two years depending on market conditions) and offered to the local community for their acquisition/operation.</p> <p>Permission will be subject to the retention of the shopfront.</p> <p><u>The establishment of new main town centre uses which are within the defined BUAB but outside of the defined vitality and shopping area will not be permitted if they would harm the convenience, vitality or viability of the centre.</u></p>	Improve effectiveness of policy
MM 05	New policy number and extra text	<p>Policy <u>VP03</u> Colyton 04 - Town Centre Vitality</p> <p>Within the Colyton vitality and shopping area defined on the Colyton inset map, proposals for main town centre uses (as defined in the National Planning Policy Framework) will be permitted provided the use would:</p> <ol style="list-style-type: none"> 1. maintain or enhance the character and diversity of such uses in the town centre; and 2. maintain or enhance the vitality and viability of the town centre. <p>Proposals for other uses will not be permitted unless it has been clearly demonstrated that the site has been marketed without interest for all appropriate main town centre uses at a realistic price for at least 12 months (and up to two years</p>	Improve effectiveness of policy

Ref.	Para.	Proposed Main Modification	Reason
		<p>depending on market conditions) and offered to the local community for their acquisition/operation.</p> <p>Permission will be subject to the retention of the shopfront.</p> <p><u>The establishment of new main town centre uses which are within the defined BUAB but outside of the defined vitality and shopping area will not be permitted if they would harm the convenience, vitality or viability of the centre.</u></p>	
MM 06	New para.	<p>8.4 <u>A paddock to the south east of the village (north of Ravenscroft) that was excluded from the BUAB defined in the previously adopted Local Plan has now been included. The inclusion of this land inside the BUAB does not mean that the land is now less important from a heritage perspective as it could be that the land provides a valuable landscape setting to the significance and setting of listed historic buildings and the character and appearance of the conservation area.</u></p>	Protect the historic environment
MM 07	10.2	<p>10.2 There is a farm complex adjoining the village centre that has been supported locally for redevelopment for residential use. The site has been included within the BUAB, but is not allocated for development, although a development brief will be produced to inform any development proposals that may be put forward. Within the centre of the village is an area that was excluded from the BUAB defined in the previously adopted Local Plan, <u>adjacent to the Mountfield grade II listed building. Whilst this has now been included in the BUAB, it lies at the heart of the conservation area and close to a number of listed buildings. The relationship of this land to these heritage assets, coupled with the open nature of this the land, coupled with its topography and tree cover and relationship with neighbouring listed buildings makes it unlikely that it will would be suitable for development unless, in except in exceptional circumstances, development would minimise harm in all respects upon the historic environment and secure the future of Mountfield, a heritage asset at risk.</u></p>	Protect the historic environment
MM 08	17.3	<p>17.3 <u>The East Devon Local Plan refers to the intention to prepare inset maps for Greendale Business Park in the East Devon Villages Plan. There are no specific policies for Greendale Business Park in the Villages Plan though there is a line on the inset map showing the full extent of the land authorised for business uses at Greendale Business Park, this is provided to assist plan users. Policies of the adopted Local Plan will be used to determine planning applications at Greendale Business Park which is within the open countryside and the subject of countryside protection policies including Strategy 7 – Development in the Countryside. Policy VP04 sets out the relationship between the policies of the development plan and Greendale Business Park.</u></p>	Supporting text to MM08

Ref.	Para.	Proposed Main Modification	Reason
MM 09	New policy	<p><u>Policy VP04 – Greendale Business Park</u></p> <p><u>Inset maps are included in this plan that show the extent of authorised uses at the Greendale Business Park for information purposes only. Development proposals at Greendale Business Park will be considered in accordance with the relevant policies of the development plan, in particular Strategy 7 of the East Devon Local Plan (Development in the Countryside).</u></p>	Provide clarity and improve effectiveness of plan
MM 10	18.1 and 18.3	<p>18.1 Hill Barton Business Park lies to the north of and is accessed from the A3052. The business park dates back to the 1990s and over the past 30 years has expanded from a small base, historically with buildings in agricultural use, to a substantial business park extending to over 20 hectares. Part of the business park includes land in waste management and minerals use (Devon County Council are the waste and minerals planning authority).</p> <p>18.3 <u>The East Devon Local Plan refers to the intention to prepare inset maps for the Hill Barton Business Park in the East Devon Villages Plan. There is no specific policy for Hill Barton Business Park in the village plan though there is a The line on the inset map showing the full extent of the land authorised for business uses at Hill Barton Business Park, this is provided to assist plan users. When considering development proposals for which the District Council is the determining authority the P-policies of the adopted Local Plan will be used to assess planning applications at Hill Barton Business Park, which is within the open countryside and the subject of countryside protection policies including Local Plan Strategy 7 – Development in the Countryside. Policy VP04 sets out the relationship between the policies of the development plan and Hill Barton Business Park.</u></p>	Provide clarity, improve effectiveness of plan and set out supporting text for MM10
MM 11	New policy	<p><u>Policy VP05 – Hill Barton Business Park</u></p> <p><u>Inset maps are included in this plan that show the extent of authorised uses at the Hill Barton Business Park for information purposes only. Development proposals at Hill Barton Business Park will be considered in accordance with the relevant policies of the development plan, in particular Strategy 7 of the East Devon Local Plan (Development in the Countryside).</u></p>	Provide clarity and improve effectiveness of plan

Ref.	Para.	Proposed Main Modification				Reason
MM 12	Monitoring table added	<u>Vision Objective</u>	<u>Key Policy or Strategy</u>	<u>Indicators</u>	<u>Target</u>	Enable effective monitoring of plan
		<u>Provide the resources to teach and develop skills</u>		<u>Number of state primary schools opened or closed in settlements with a BUAB defined in the EDVP</u>	<u>No loss of state primary schools in villages</u>	
		<u>Balanced communities</u>	<u>Strategy 32</u>	<u>Number of planning permissions granted that result in a net loss of cultural, social or leisure provision in settlements with a BUAB</u>	<u>No net loss of cultural/ social/ leisure provision in any one settlement</u>	
		<u>Conserve and enhance the historic environment of East Devon</u>	<u>Strategy 49</u>	<u>Net change in number of heritage assets on the Heritage at Risk Register for settlements in the EDVP</u>	<u>Reduce number of heritage assets at risk</u>	
		<u>Maintain and enhance town centres</u>	<u>Beer 01 Colyton 01</u>	<u>Any change of use from commercial main town centre uses to residential use within vitality and shopping areas</u>	<u>No net loss of commercial main town centre uses units in vitality and shopping areas</u>	
		<u>Vision for smaller towns and villages (Page 89 of the Local Plan).</u>	<u>Strategy 27 and VP01</u>	<u>Number of new homes built annually at each settlement (inside and outside of BUAB)</u>	<u>Net increase in number of homes in each settlement</u>	
<u>To ensure everybody has the opportunity</u>	<u>Strategy 34</u>	<u>Number and percentage of new homes</u>	<u>Affordable housing provided to meet any need</u>			

Ref.	Para.	Proposed Main Modification				Reason
		<u>to live in a decent house</u>		<u>built that are affordable</u>	<u>established in housing needs assessments in either individual or grouped parishes (as set out in Strategy 34)</u>	
		<u>To ensure that all groups of the population have access to community services</u>	<u>Strategy 6</u>	<u>Number of residential completions in Strategy 27 settlements outside of the BUAB and number of new homes built within walking distance of basic village facilities</u>	<u>More residential completions within BUAB than outside of BUAB</u>	
		<u>To promote and encourage non-car based modes of transport and reduce journey lengths</u>	<u>Strategy 5B</u>	<u>Levels and frequency of bus services in the District's Strategy 27 settlements</u>	<u>No net loss of level or frequency of bus services</u>	

Appendix 2 – Screening of Plan with Main Modifications incorporated

In support of the Villages Plan the council produced a ‘Habitats Regulations Assessment - Screening for Likely Significant Effects’ report dated February 2017, see:

<https://eastdevon.gov.uk/planning-libraries/villages-plan-examination-2017/vp06habitatregulationsassessment.pdf>

Paragraph 1.3 of the screening report advised:

“This report forms a precautionary screening assessment of whether likely Built-up Area Boundaries or other policies in the Villages Plan may lead to, or contribute to, a likelihood of significant effects on any European site. Having undertaken a detailed assessment, specifically with cross-reference made to Habitat Regulation Assessment undertaken for the East Devon Local Plan and noting local plan associated mitigation, it is concluded that potential for adverse impacts can be screened out and therefore a full Appropriate Assessment of the Villages Plan, under the Habitat Regulations, is not necessary.”

During the publication consultation the habitats screening report was also available for comment and the only identified response came from Natural England who advised that they noted changes made from previous iterations and now advised that they had no further comments. This has been taken to mean that the submitted plan, as far as Natural England are concerned (specifically with regards to Habitat Regulation issues), is sound and robust.

The key issues that the Main Modifications address, with commentary relevant to Habitat Regulation considerations, are that they:

- a) Clarify the relationship between this Villages Plan and the Local Plan for Built-up Area Boundaries and Greendale and Hill Barton business parks that advises on the implementation of local plan policy at the village’s level. No changes in respect of Habitat Regulation relevant concerns are identified.
- b) Add additional text, that is not of Habitat Regulation impact relevance, in respect of built heritage matters that were raised by Historic England in respect of Kilmington and Musbury;
- c) Address retail proposals in Beer and Colyton that fall outside of the defined vitality areas and that are not deemed to have Habitat Regulation impact relevance.
- d) Advise on future monitoring – no impacts are identified.

The modifications to the plan are not identified as resulting in changes, in respect of Habitat Regulation considerations, that impact on or alter the earlier screening assessment conclusions (of February 2017) of no adverse impacts arising from implementation of Villages Plan policy.

Appendix 3 – Copy of the Villages Plan with the modifications incorporated

Appendix 3 forms a copy of the plan with the modifications incorporated. This appendix is designed to assist users of the plan and to place modifications in context. The schedule of modifications, Appendix 1, is however the definitive version of changes for consultation.

East Devon Villages Plan

Incorporating Main Modifications
Consultation from 18/12/17 until 02/02/18





To request this information in an alternative format or language please call 01395 516551 or email csc@eastdevon.gov.uk

We consider requests on an individual basis

Status of this version of the East Devon Villages Plan and how to comment on the 'main modifications'

The 'publication' version of the East Devon Local Plan is undergoing examination [Villages plan examination - East Devon](#). At the hearing session on 08/11/2017 the Inspector indicated that 'main modifications' were likely to be required. A schedule of 'main modifications' has been prepared for consultation from 18/12/17 until 02/02/18 [Villages plan examination - East Devon](#). This version of the East Devon Villages Plan has been prepared to show the context of the 'main modifications', but it is the schedule of main modifications that is subject to consultation rather than the whole plan. Proposed additions are underlined and text proposed to be removed is shown with a '~~strike through~~'. Please note that web links are shown in blue text and are also underlined, but they are not proposed additions.

If you wish to comment on the proposed main modifications you should:

Email planningpolicy@eastdevon.gov.uk by no later than 02 February 2017; or if you do not have access to email you may post your comments to planning policy, East Devon District Council, The Knowle, Station Road, Sidmouth, EX10 8HL. Any comments must be received by no later than 02 February 2018.

All comments on the proposed main modifications will be sent to the Inspector for consideration. All comments will be treated as public documents and will be published on the Council's web site (with signatures, personal email addresses and telephone numbers hidden).

If you need any help or further information please contact the Planning Policy team on 01395 571533, or at the above address or email planningpolicy@eastdevon.gov.uk.

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1 Introduction

- 1.1 The East Devon Villages Plan forms part of a series of documents that set out policies and proposals for land use planning in East Devon. Taken together these documents comprise the ‘development plan’, which guides where development will go and how planning applications will be determined. All of the documents in the development plan must be broadly in line with the Government’s planning policies, which are set out in the National Planning Policy Framework (available at [Policy | Planning Practice Guidance](#)). Further Government advice on planning is contained in the Planning Practice Guidance (available at [Guidance | Planning Practice Guidance](#)).
- 1.2 The main document that sets out planning strategy for East Devon is the East Devon Local Plan 2013 to 2031, which was adopted on 28th January 2016 and is available at [Local Plan 2013-2031 - East Devon](#) (referred to in this document as ‘The Local Plan’). This sets out planning policies for the whole of East Devon and includes detailed policies for the main towns and rural areas. Strategy 6 of the Local Plan effectively says that development will be allowed within defined ‘Built-up Area Boundaries’ (BUAB’s), subject to certain criteria. Strategy 7 sets out the over-arching policy of constraint for development outside boundaries. The full text of Strategy 6 and Strategy 7 is shown in **Appendix 1**. The Local Plan defines BUAB’s for the main towns of Axminster, Budleigh Salterton, Exmouth, Honiton, Ottery St. Mary, Seaton and Sidmouth. It goes on to state that, through the Villages Plan, BUAB’s will be defined on maps around the other settlements of East Devon that are appropriate to accommodate growth and development. These settlements are listed in Strategy 27 of the local plan as Beer; Broadclyst; Clyst St. Mary; Colyton; East Budleigh; Feniton; Kilmington; Lypstone; Musbury; Newton Poppleford; Sidbury; Uplyme; West Hill; Whimple and Woodbury.
- 1.3 Strategy 27 states that the settlements listed will have a BUAB designated in the Villages Plan but will not have land specifically allocated for development, although additional development may be promoted through a Neighbourhood

Plan or community led development. The full text of Strategy 27 is shown in **Appendix 2.**

1.4 In addition to the plans produced by East Devon District Council, many local communities are producing their own 'neighbourhood plans'. When a neighbourhood plan is finalised or 'made', it also forms part of the development plan (which guides developments and planning applications). Lympstone has a made neighbourhood plan that defines the BUAB and other neighbourhood plans may be produced which define BUAB's. The plans included in this document are correct as of February 2017, but it is important to recognise that they may be superseded by a neighbourhood plan being made. In order to view the appropriate BUAB it will be necessary to check both this plan and any made neighbourhood plan for the settlement concerned. The inset maps in this document only show boundaries considered through the Villages Plan. Other policies/designations may also be relevant to development proposals and these are indicated on the proposals maps of the East Devon Local Plan, which is available (including in interactive form) at [Local Plan 2013-2031 - East Devon](#).

1.5 The East Devon Local Plan refers to the intention to prepare inset maps for Greendale Business Park and Hill Barton Business Park in the East Devon Villages Plan. Chapters 17 and 18 respectively include inset maps and policies for these business parks.

1.6 The production of this plan has been informed by several rounds of consultation with local communities, statutory authorities and other interested parties and a consultation statement has been produced to summarise this process. In addition the work has been informed throughout its production by a Sustainability Appraisal/Strategic Environmental Assessment, and a screening report in respect of Habitats Regulation considerations. Further supporting documents include an Equalities Impact Assessment, 'Site by Site' assessments of each settlement, an Assessment of Potential Appropriateness and Suitability of Greendale and Hill Barton Business Parks for Further Expansion, a monitoring statement and vitality survey work for the centres of

Beer and Colyton. All these documents are available at the Council Offices in Sidmouth and online at [Villages plan 2017 - East Devon](#).

1.7 The relationship between the policies of other parts of the development plan and the Built-up Area Boundaries defined in this East Devon Villages Plan is set out in Policy VP01.

Policy VP01 – Built-up Area Boundaries

In accordance with Strategy 27 of the East Devon Local Plan 2013-2031, Built-up Area Boundaries are shown on the Policies Map for the settlements of:

- Beer;
- Broadclyst;
- Clyst St Mary;
- Colyton;
- East Budleigh;
- Feniton;
- Kilminster;
- Musbury;
- Newton Poppleford;
- Sidbury;
- Uplyme;
- West Hill;
- Whimble; and
- Woodbury.

Lympstone is specifically excluded from this list of settlements because, at the time of ‘publication’ of this plan, there was a made neighbourhood plan for the village that included a BUAB.

Development proposals relating to the Built-up Area Boundary will be considered in accordance with the strategic policies set out in Strategy 6 and Strategy 7 of the East Devon Local Plan, which are the relevant strategic policies relating to the BUAB status of land.

The policies of Neighbourhood Plans, which also form part of the development plan, may also refer to the Built-up Area Boundaries defined in this plan.

For the purposes of the East Devon Local Plan policies, land that is not specifically allocated for development or falls outside of the Built-up Area Boundaries defined in either this Villages Plan or the East Devon Local Plan constitutes 'countryside' where more restrictive policies on the development and use of land apply than within the defined Built-up Area Boundaries.

2. Beer

- 2.1 Beer is located on the Jurassic Coast two kilometres to the west of Seaton. Much of the village falls within the East Devon Area of Outstanding Natural Beauty, whilst the cliffs and foreshore form part of the UNESCO World Heritage Coast as well as being designated a Site of Special Scientific Interest.
- 2.2 There is a large Conservation Area which contains around 40 listed buildings.
- 2.3 The village has a population of around 1600 people and 750 houses, although about 20% of these are second or holiday homes. Beer village centre contains a mix of uses which include shops and other businesses that meet the everyday needs of local residents as well as businesses which serve the tourist and visitor market. The village centre also provides holiday accommodation in the form of hotels, guest houses and short term holiday lets, as well as some residential accommodation.
- 2.4 Tourism is the main economic activity and the high number of homes rented as short-term visitor accommodation (as opposed to second homes) is one of the main reasons the village centre has such a good range of facilities. The village centre is largely confined to Fore Street and has commercial premises throughout its length. These are mainly retail premises but there are also several cafes, restaurants, pubs and takeaways. Although there are clusters of dwellings and holiday lets in certain parts of Fore Street, there is generally a balanced spread of uses throughout the street. Change of use of attractions to higher value uses, e.g. residential, would reduce tourist activity and, whilst it might mean that some houses are brought back into private occupation, it is likely that the local economy would suffer and shops and facilities would close. Policy Beer 01 will help to protect the diversity and vitality of the village centre.

Policy VP02 Beer 04 - Village Centre Vitality

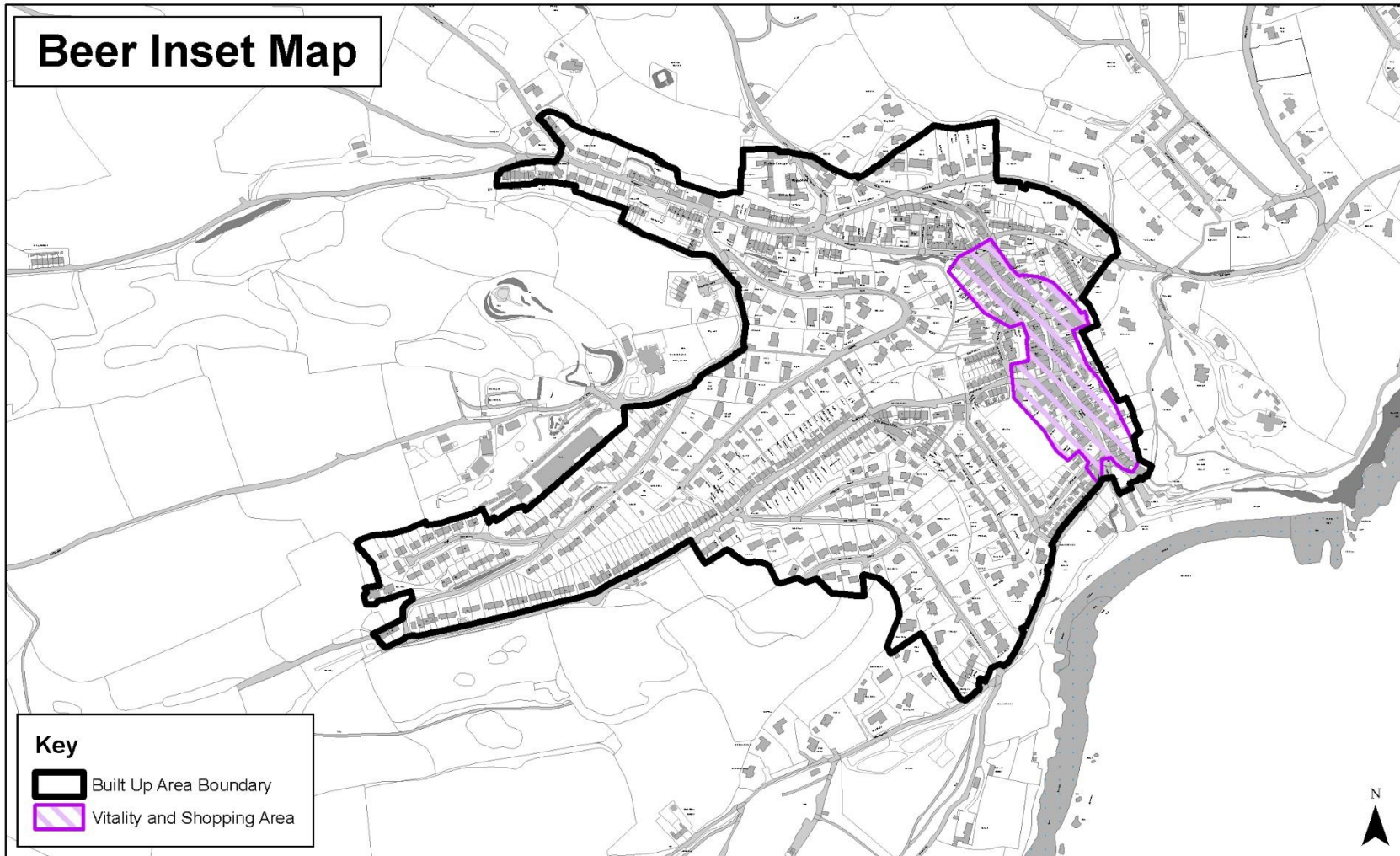
Within the Beer vitality and shopping area defined on the Beer inset map, proposals for main town centre uses (as defined in the National Planning Policy Framework) will be permitted provided the use would:

1. maintain or enhance the character and diversity of such uses in the village centre; and
2. maintain or enhance the vitality and viability of the village centre.

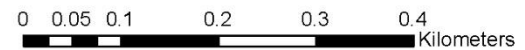
Proposals for other uses will not be permitted unless it has been clearly demonstrated that the site has been marketed without interest for all appropriate main town centre uses at a realistic price for at least 12 months (and up to two years depending on market conditions) and offered to the local community for their acquisition/operation.

Permission will be subject to the retention of the shopfront.

The establishment of new main town centre uses which are within the defined BUAB but outside of the defined vitality and shopping area will not be permitted if they would harm the convenience, vitality or viability of the centre.



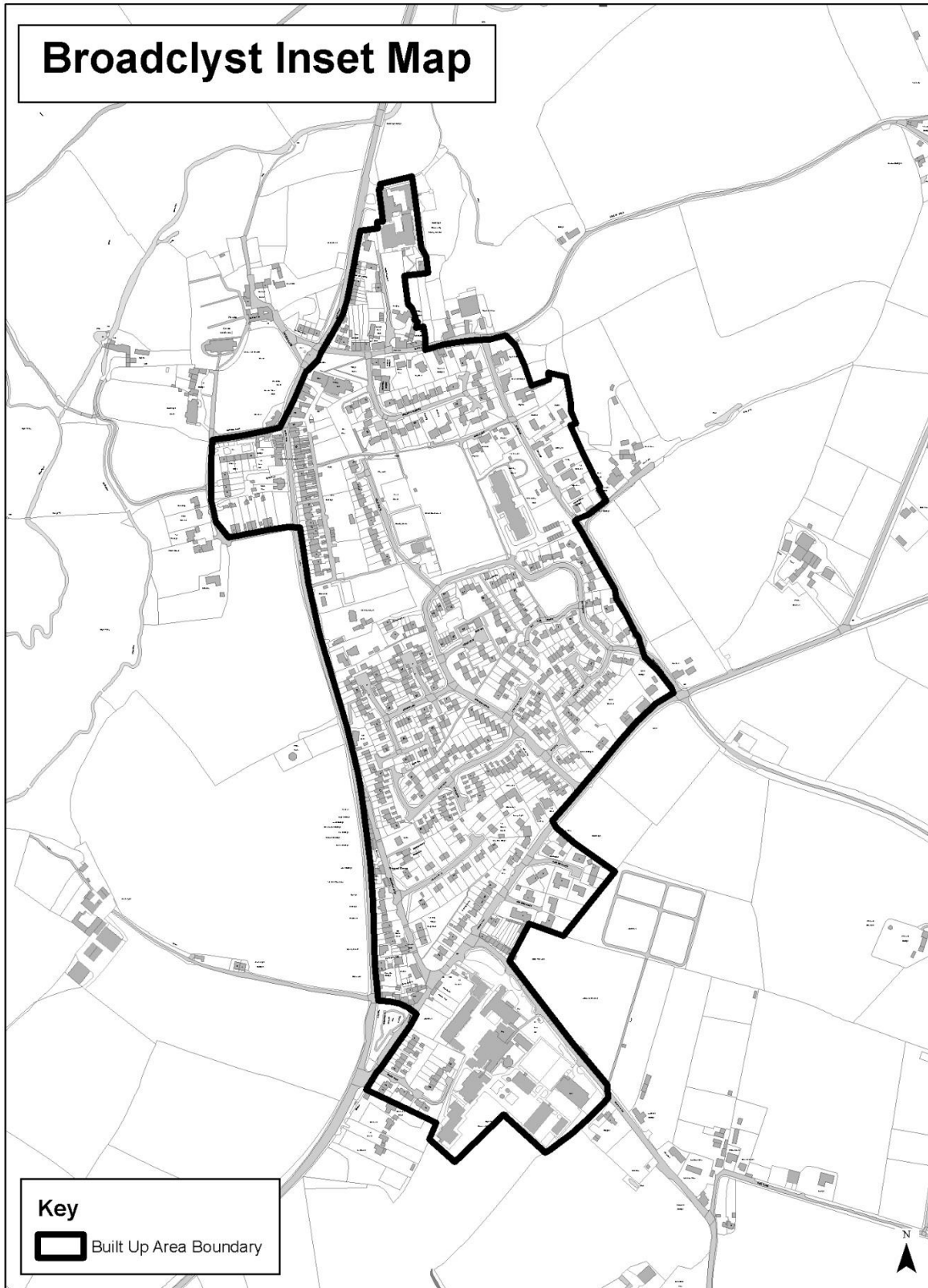
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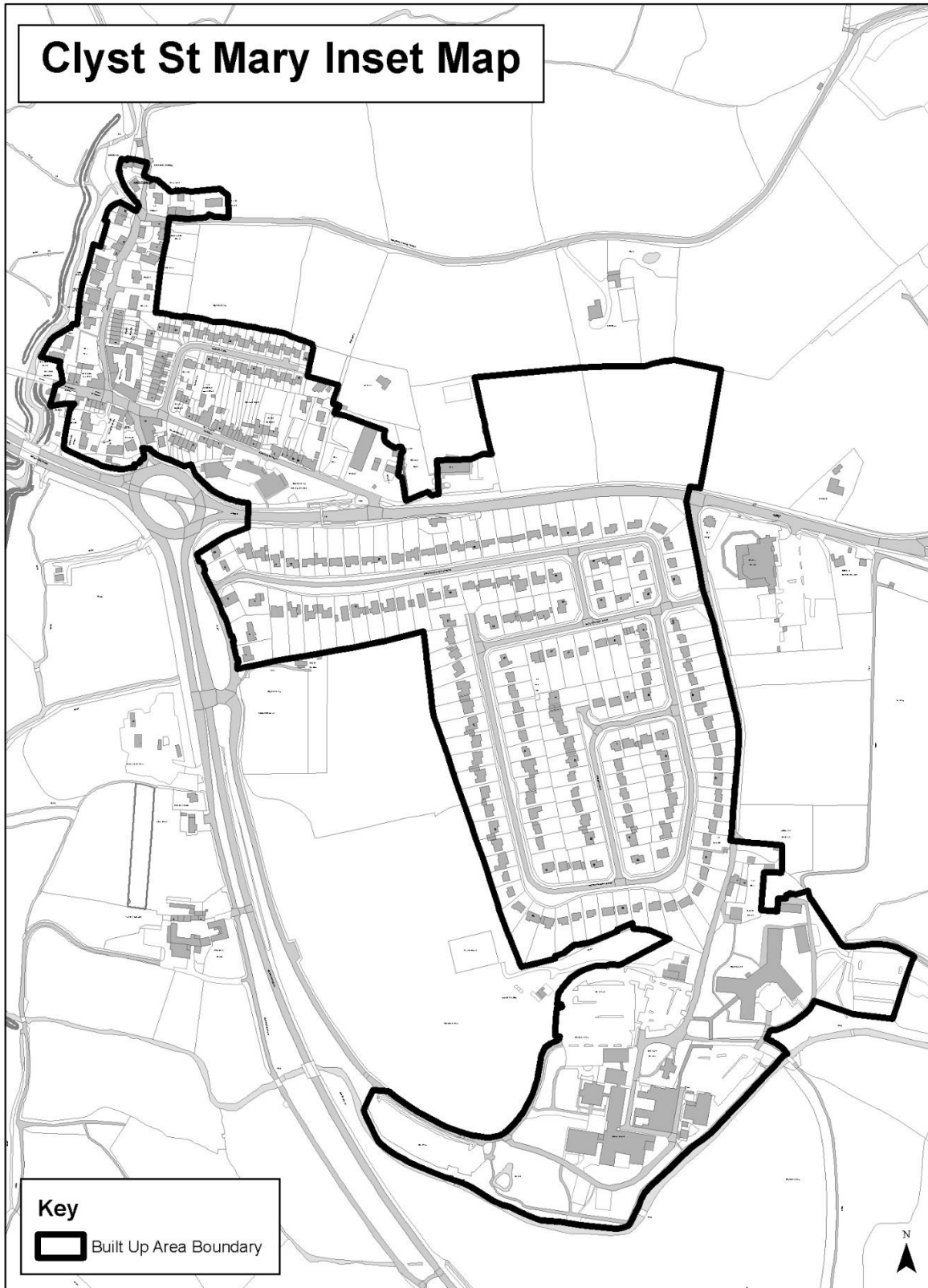
3 Broadclyst

- 3.1 Broadclyst is located around 3km (1.5 miles) to the north east of Exeter. It has a wide range of services and facilities, including a secondary school. It is one of the best preserved of the large Devon estate villages and much of the land surrounding the village is owned by the National Trust. There is a conservation area in the northern part of the village and a number of listed and other historic buildings in the village.
- 3.2 Whilst the main shops, primary school, doctor's surgery, church and social/recreational facilities are located towards the north of the village, the secondary school is on the southern periphery. However, there are good footpaths linking the village north to south and the distances involved are less than 1250m with no substantial barriers to walking and cycling across the village.



4 Clyst St Mary

- 4.1 Clyst St Mary is located east of Exeter, and within one kilometre (0.5 miles) of Junction 30 of the M5. The village centre is sited to the north and east of the large roundabout junction of the A376 and A3052. The older part of the village is located to the north of the A3052 with a late 20th Century housing estate to the south. To the south of this is a large office complex (Winslade Park) set in attractive parkland. Just to the east of the village is the County Showground and Westpoint Arena.
- 4.2 There is good public transport, access to employment opportunities and a range of services and facilities, but some of the village is at flood risk. Clyst St Mary is also very close to the city of Exeter which offers further facilities and employment.
- 4.3 The Winslade Park Office complex is vacant and has been allocated for a mixed use development to accommodate 150 dwellings and 0.7 hectares of employment land in the adopted Local Plan.



5 Colyton

5.1 Colyton has a good range of services and facilities that serve a wide rural area. It benefits from employment opportunities both in the town centre and the wider town. It is an historic settlement with a large conservation area and numerous listed buildings (around 60 Listed Buildings in the Conservation Area).

5.2 Colyton has a small but diverse town centre which meets many of the day to day needs of local residents and the wider rural population. Such provision within the town is an incentive for local residents to support their local economy, build a thriving community and reduces the need to travel to other shopping centres by car. A healthy and vibrant local shopping centre helps to contribute towards the objectives of sustainable development.

5.3 The majority of the business premises are located around the Market Place although there are a small number elsewhere in the town centre. The main risk to the vitality of the area is the loss of business premises to residential uses and any erosion of shops and services would undermine the viability of the town centre and its functional importance as a meeting place and draw for tourism. Policy Colyton 01 – Town Centre Vitality will help to protect the diversity and vitality of the village centre.

5.4 The BUAB encompasses a variety of uses, including valued employment sites such as the former Ceramtec buildings. The Local Plan includes policies that are relevant to the redevelopment of such areas, particularly Strategy 32 – Resisting Loss of Employment, Retail and Community Sites and Buildings (Appendix 3).

Policy VP03 Colyton 04 – Town Centre Vitality

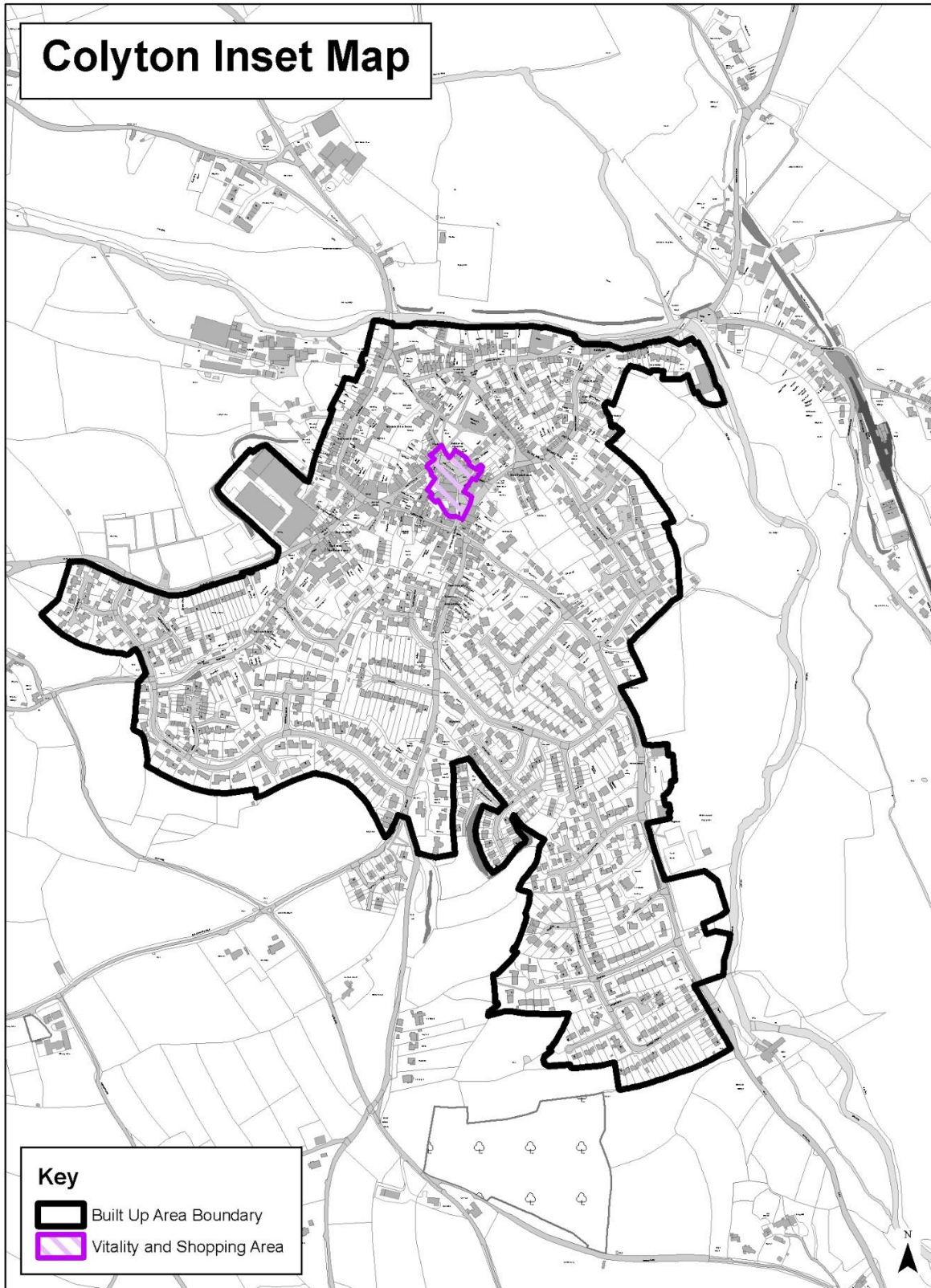
Within the Colyton vitality and shopping area defined on the Colyton inset map, proposals for main town centre uses (as defined in the National Planning Policy Framework) will be permitted provided the use would:

1. maintain or enhance the character and diversity of such uses in the town centre; and
2. maintain or enhance the vitality and viability of the town centre.

Proposals for other uses will not be permitted unless it has been clearly demonstrated that the site has been marketed without interest for all appropriate main town centre uses at a realistic price for at least 12 months (and up to two years depending on market conditions) and offered to the local community for their acquisition/operation.

Permission will be subject to the retention of the shopfront.

The establishment of new main town centre uses which are within the defined BUAB but outside of the defined vitality and shopping area will not be permitted if they would harm the convenience, vitality or viability of the centre.



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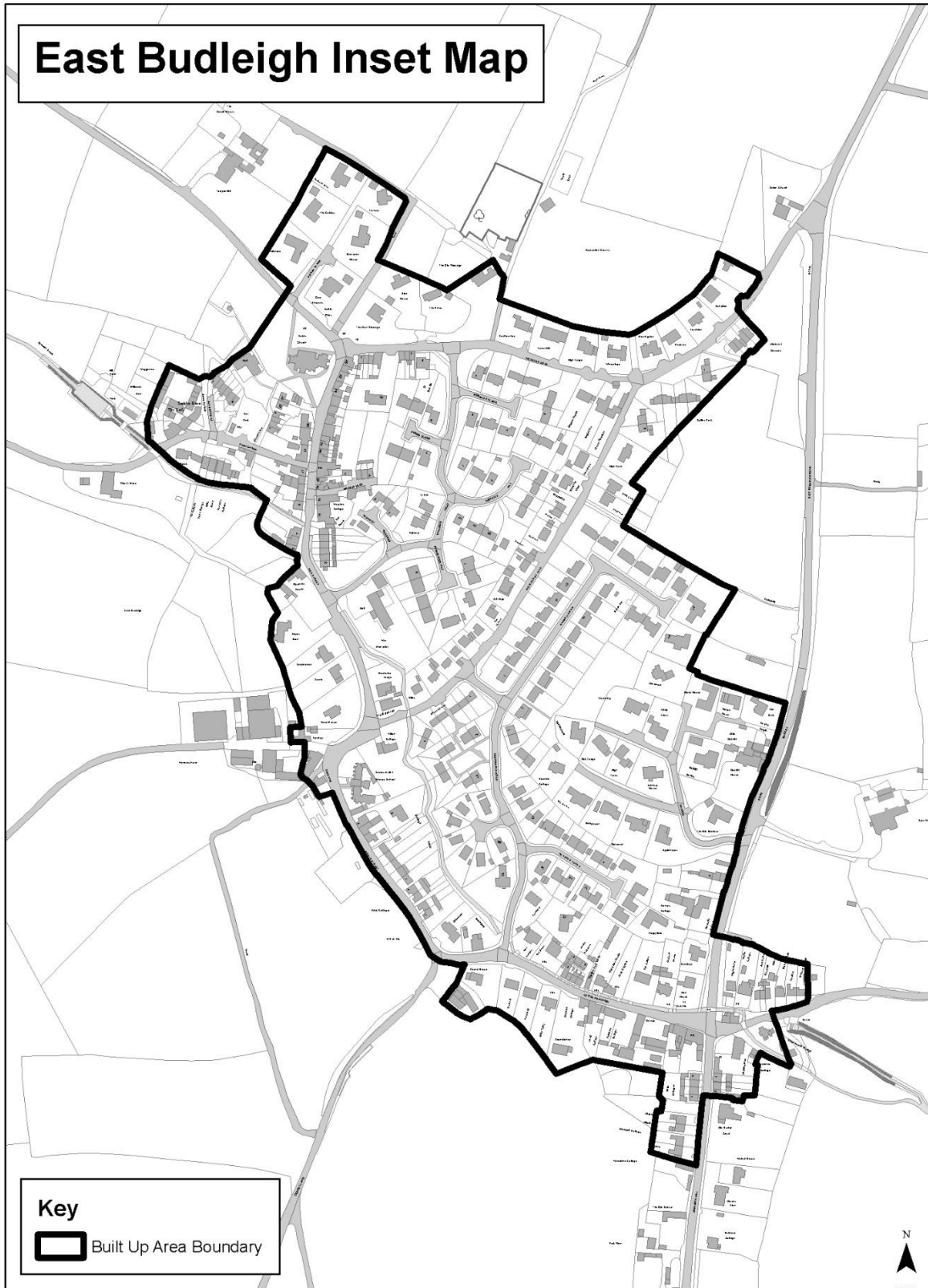
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6 East Budleigh

- 6.1 East Budleigh is an attractive village containing many cob and thatched cottages. It lies within the East Devon AONB. The Conservation Area is relatively small in relation to the village as a whole and is mainly concentrated around High Street and the Parish Church.

- 6.2 The B3178 is a busy main road which bisects the village, creating a perception of separation between the main village and the small group of houses to the east.



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7 Feniton

- 7.1 Feniton comprises two distinct separate parts. The original old Feniton lies to the east; it is small in size, centred around a small number of community facilities and many of its buildings are of historic interest.
- 7.2 The construction of the Exeter Waterloo railway line led to the creation of new Feniton around 1 kilometre to the west of the original old village. In its early Victorian days new Feniton was comprised of a small number of properties associated with the railway. It was, however, in the later part of the 20th century that the village expanded considerably to accommodate a larger number of new homes.
- 7.3 An ongoing concern in new Feniton had been flooding and ability of the drainage infrastructure to cope with surface water run-off; current and programmed works should, however, address problems.
- 7.4 New Feniton has sufficient facilities to warrant having a Built-up Area Boundary, though for its size it has few businesses and fulfils something of a dormitory function. Old Feniton also has some facilities but pedestrian access from the new village to the old is poor. Most of new Feniton lies beyond a one kilometre walk to the old village and it requires use of narrow lanes and which lack pedestrian footways, have only a few passing places for cars and some lengths run in narrow cliff edged cuttings.



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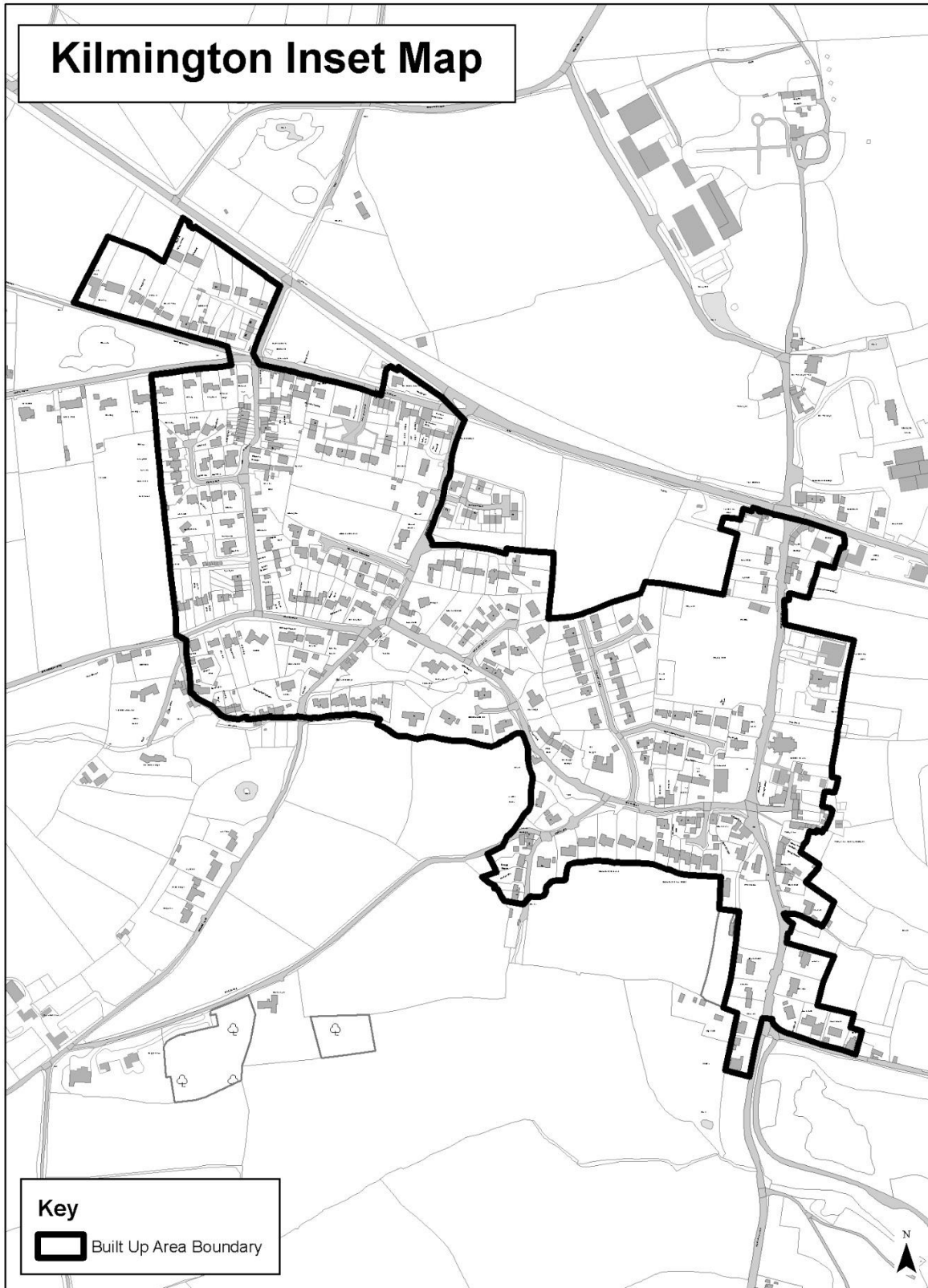
8 Kilmington

8.1 Kilmington is situated on the western side of the Axe Valley, some two miles from the market town of Axminster.

8.2 The conservation area in relation to the village as a whole is small and centred on the eastern half of The Street. There are 9 listed buildings within the conservation area but more are spread throughout the village, indicating that it was once several small clusters of development which have joined through infilling.

8.3 Within the village centre there are several modern housing estates with street lighting and pavements but otherwise the lanes tend to be narrow and this increases to the south of the village where passing places are limited.

8.4 A paddock to the south east of the village (north of Ravenscroft) that was excluded from the BUAB defined in the previously adopted Local Plan has now been included. The inclusion of this land inside the BUAB does not mean that the land is now less important from a heritage perspective as it could be that the land provides a valuable landscape setting to the significance and setting of listed historic buildings and the character and appearance of conservation area.



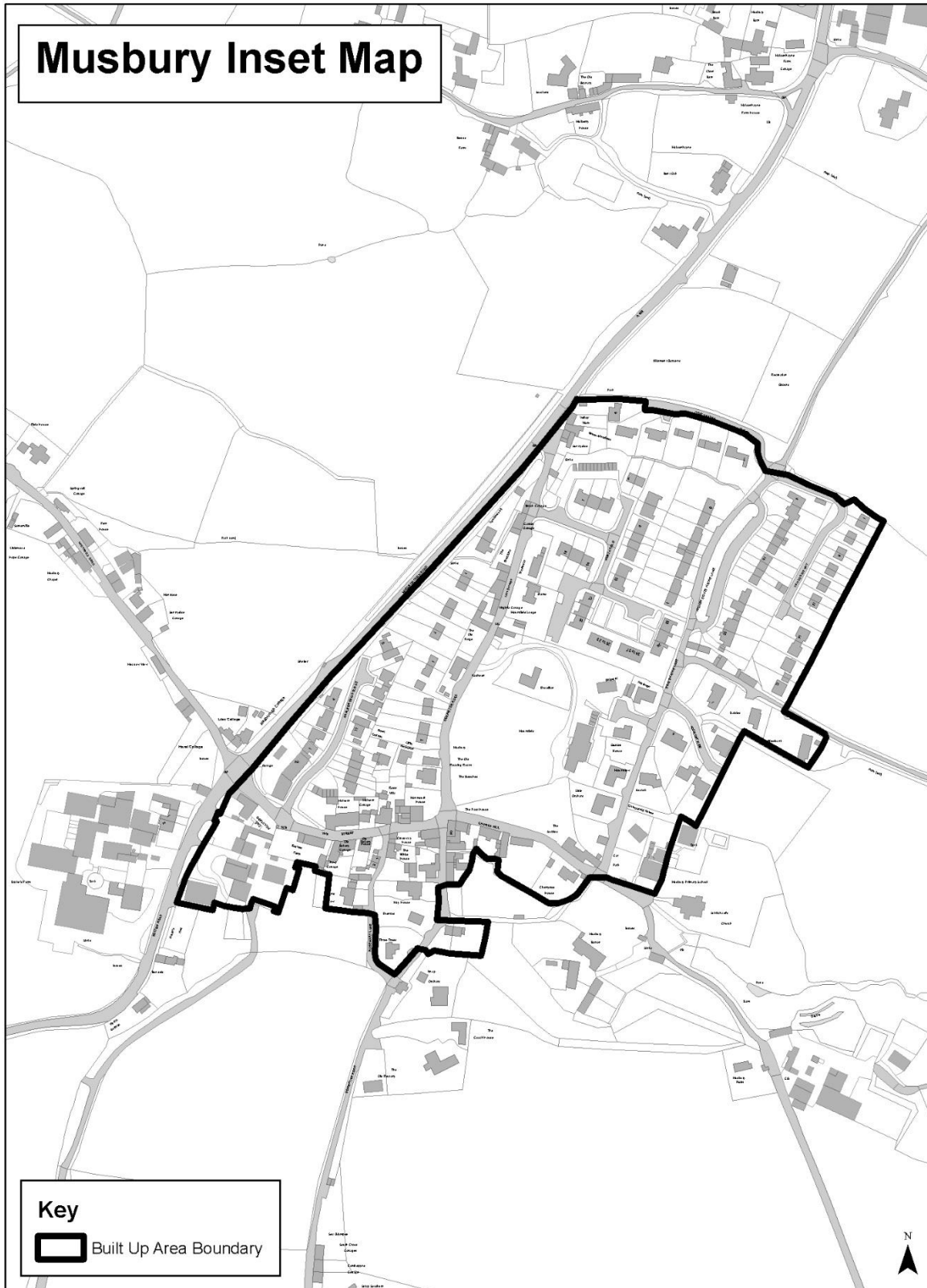
9 Lympstone

- 9.1 No proposals are put forward for Lympstone as there is a made neighbourhood plan that includes a Built-up Area Boundary. The Lympstone Neighbourhood Plan that shows the BUAB for Lympstone may be viewed at <http://eastdevon.gov.uk/media/1091870/lnp-final-referendum.pdf>

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10 Musbury

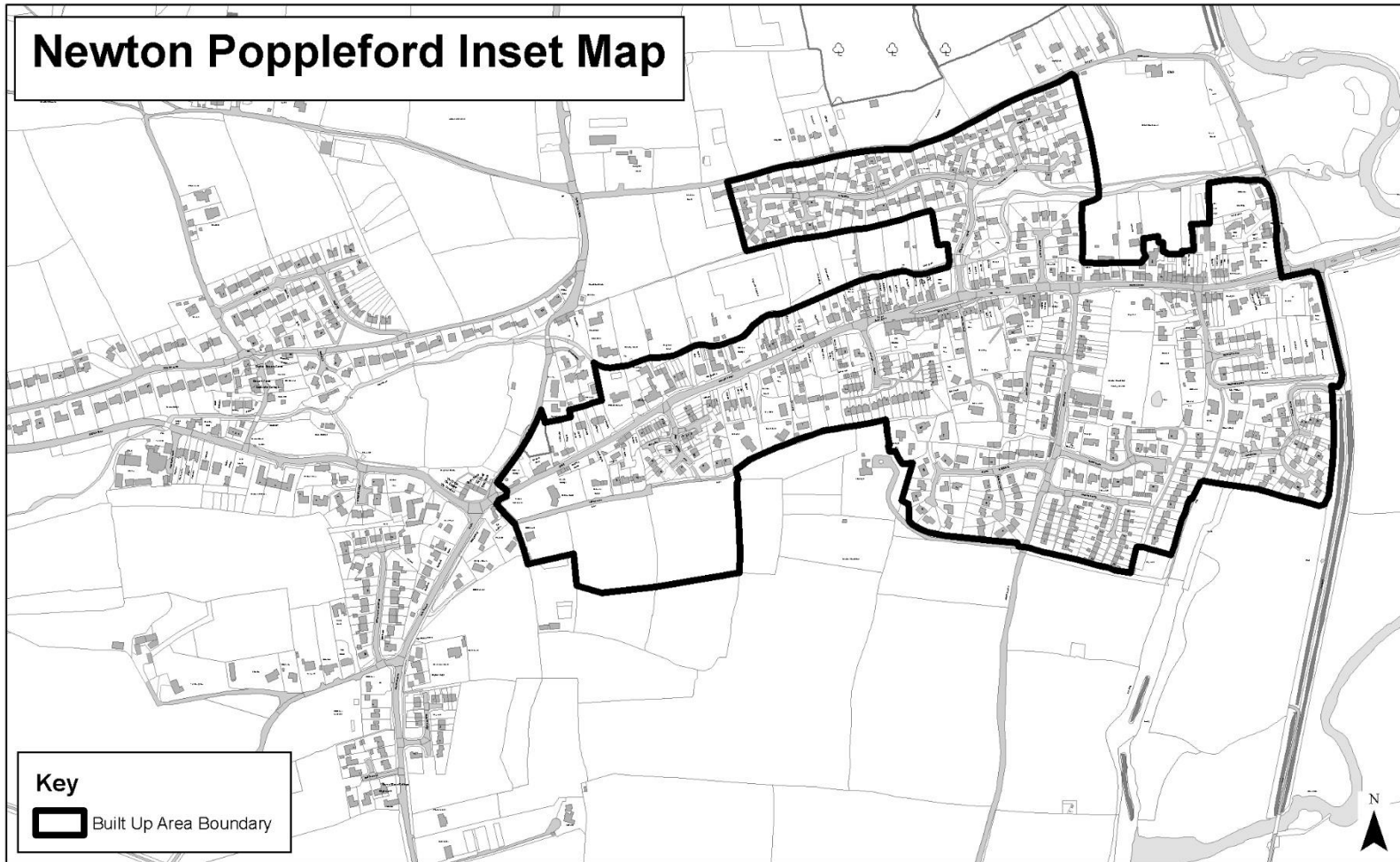
- 10.1 Musbury is the smallest settlement to have a built-up area boundary defined in the Villages Plan. It lies within the Axe Valley and is wholly within the East Devon AONB. A conservation area covers the historic core of the village.
- 10.2 There is a farm complex adjoining the village centre that has been supported locally for redevelopment for residential use. The site has been included within the BUAB, but is not allocated for development, although a development brief will be produced to inform any development proposals that may be put forward. Within the centre of the village is an area that was excluded from the BUAB defined in the previously adopted Local Plan, adjacent to the Mountfield grade II listed building. Whilst this has now been included in the BUAB, it lies at the heart of the conservation area and close to a number of listed buildings. The relationship of this land to these heritage assets, coupled with the open nature of this the land, coupled with its topography and tree cover and relationship with neighbouring listed buildings makes it unlikely that it will would be suitable for development unless, in except in exceptional circumstances, development would minimise harm in all respects upon the historic environment and secure the future of Mountfield, a heritage asset at risk.



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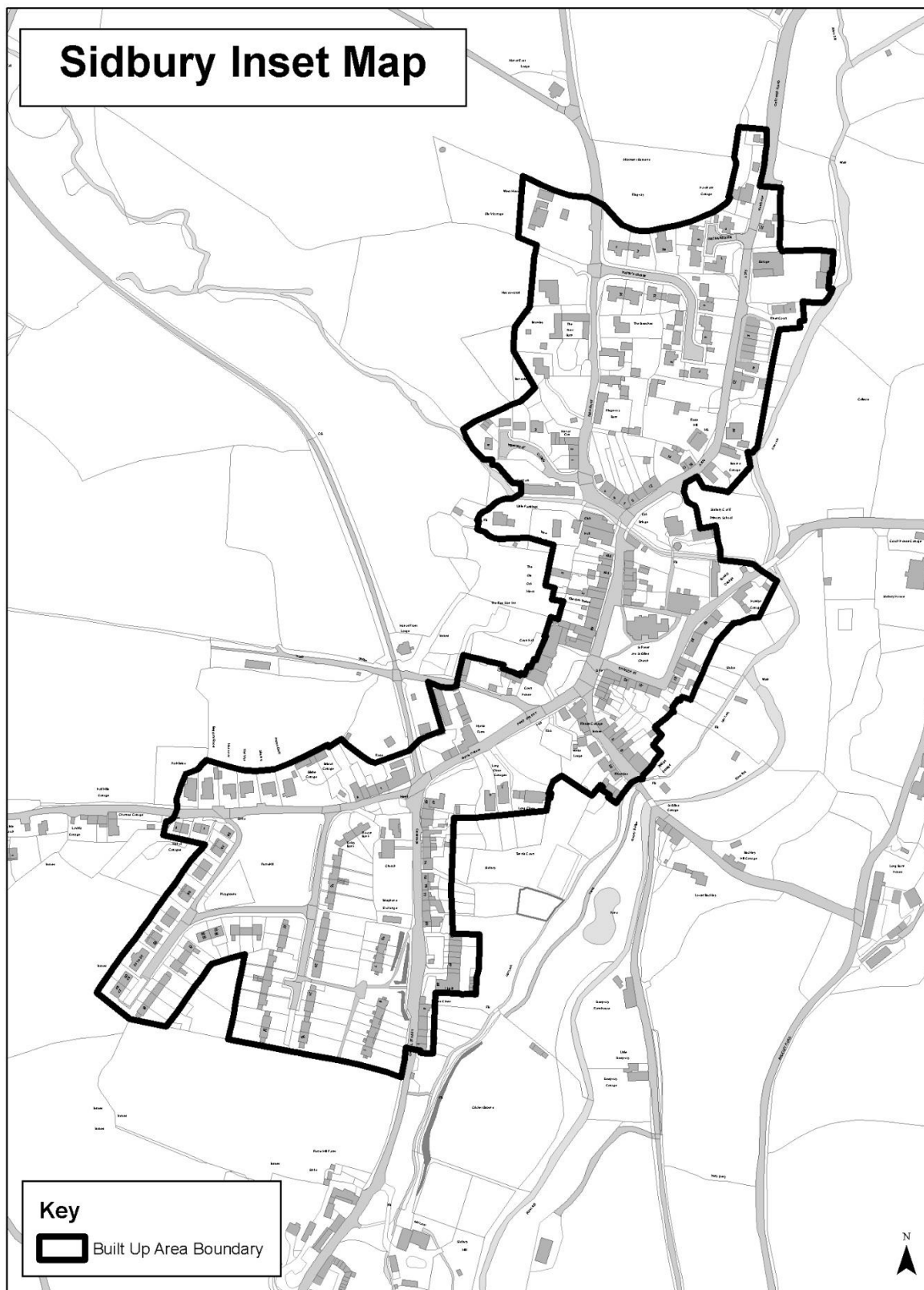
11 Newton Poppleford

- 11.1 Newton Poppleford is located around 2 miles to the west of Sidmouth on the A3052 to Exeter. The whole of the village is within the East Devon AONB. The B3178 from Budleigh Salterton meets the A3052 in the west of the village at a small roundabout. To the east of this junction the heavily trafficked A3052 is narrow and lacking in pavements. Other roads in the village tend to be narrow and often have hedge banks to the side. There is an extensive network of footpaths within the village, but most lack lighting and paved surfaces.
- 11.2 The village extends for around 1.8 km (1.1 miles) from east to west and the majority of services and facilities are located in the east. The lack of footways on the A3052 near its junction with the B3178 and the limited alternatives for pedestrian access from that part of the village to the west of this point limit the appeal and safety to pedestrians of accessing the facilities on foot.



12 Sidbury

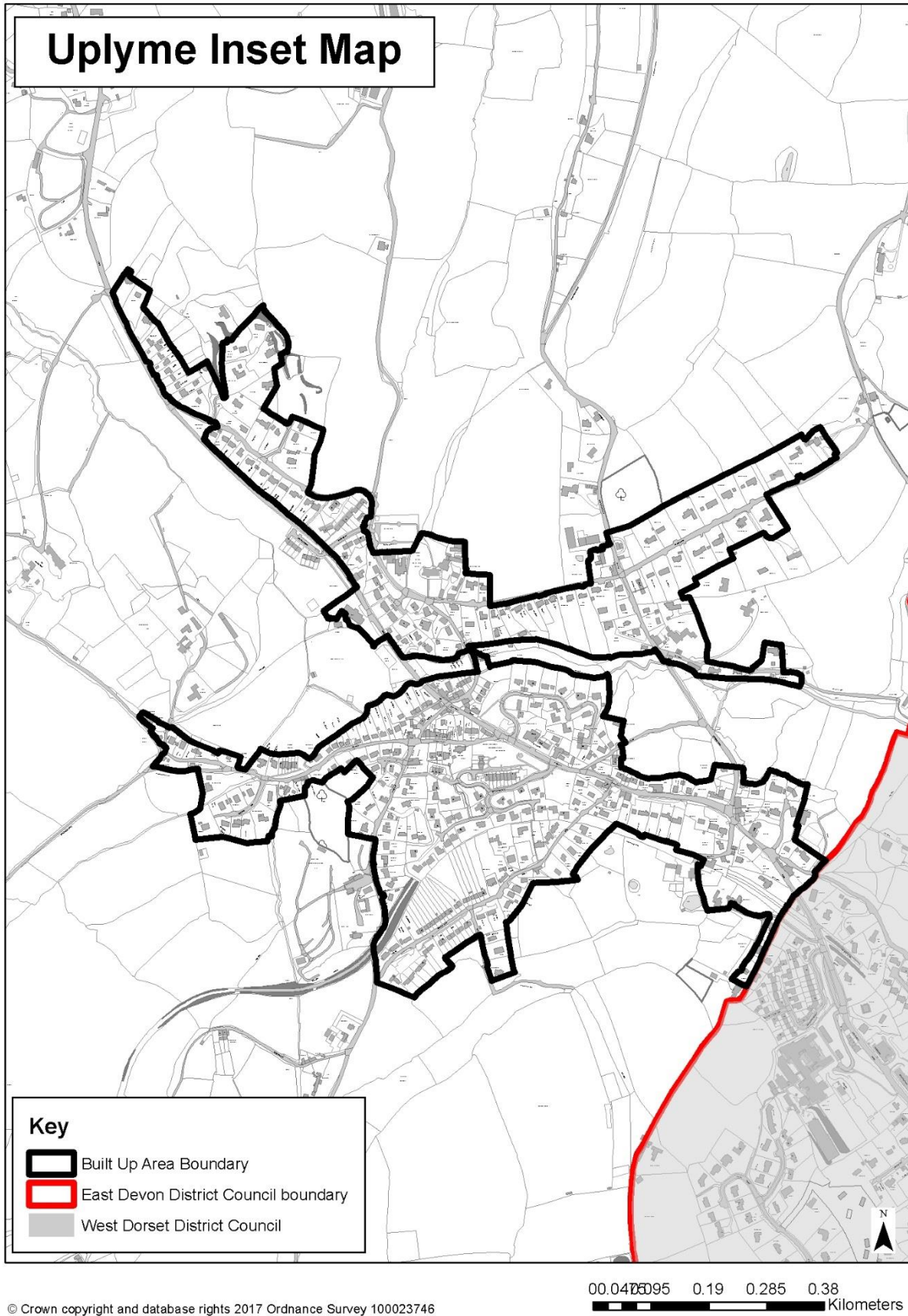
- 12.1 Sidbury is a fairly large village with a close-knit almost urban quality. It is particularly characterised by the extent and uniformity of cottages in thatch and rendered cob or stone, mainly white painted with a black tar band. Sidbury is completely within the East Devon AONB and is constrained by flood zones particularly along its Eastern boundary. The settlement has an extensive Conservation Area.
- 12.2 The A375 is a busy main road which runs through the centre of the village. There is a persistent lack of dedicated pedestrian footways throughout the village which make it challenging for pedestrians, particularly along the A375 where it can be dangerous in places.



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13 Uplyme

- 13.1 Uplyme is a fairly dispersed village having spread up the immediate valley sides and along the valley above the floodplain. It lies within the East Devon AONB.
- 13.2 The village is set within steep valleys with access to core services and facilities at the base. Residential development is often set on a rising gradient, which can make accessing services and facilities on foot a challenge. The village of Uplyme abuts the Dorset town of Lyme Regis which supports a wider range of services and facilities.



14 West Hill

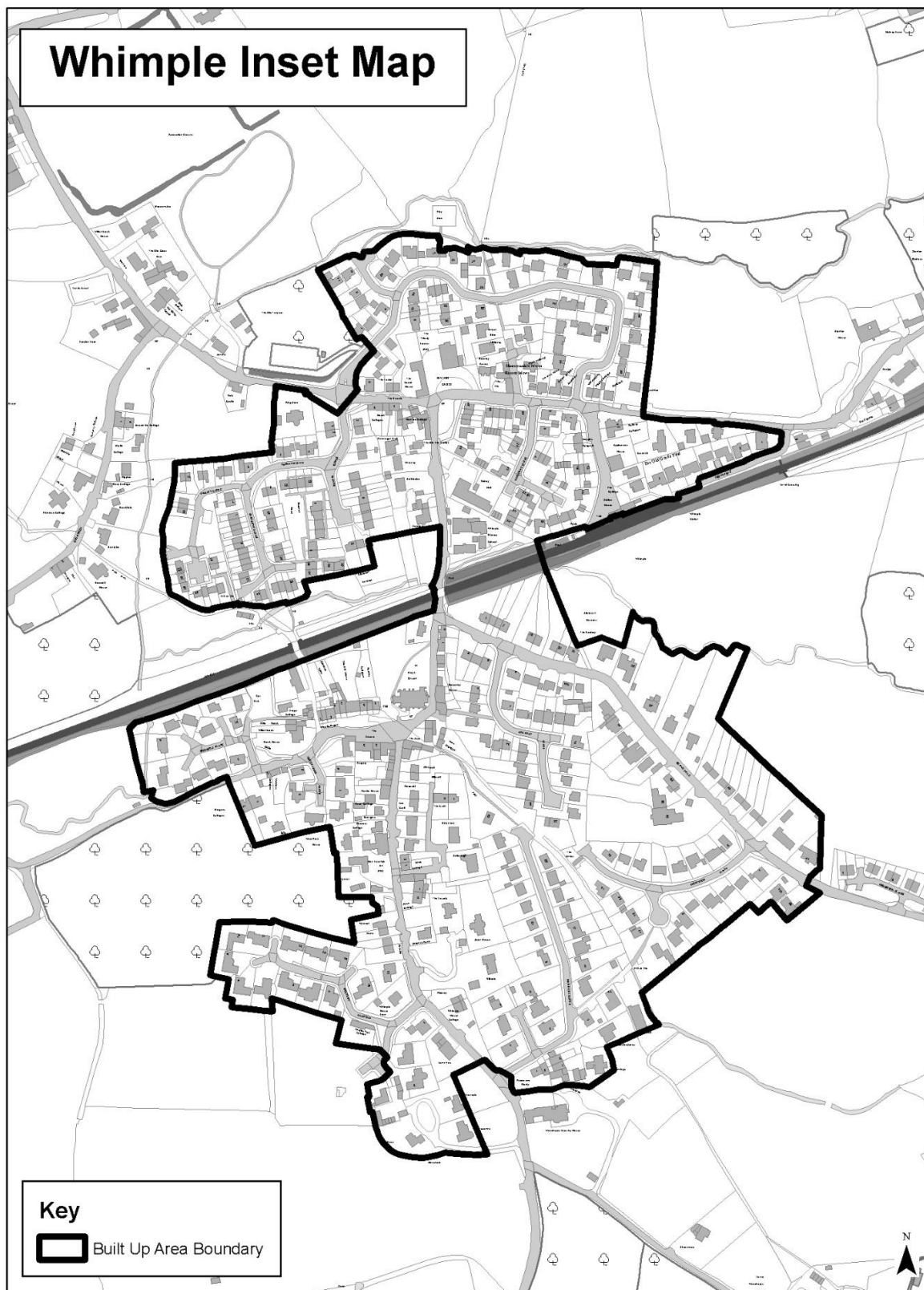
- 14.1 West Hill occupies a woodland setting with many fine individual trees and groups of trees. The village comprises predominantly of detached dwellings with a great many in large gardens.
- 14.2 Over recent years West Hill has seen comparatively high levels of infill village development as people have subdivided large gardens to accommodate additional new dwellings. There has, more recently, been outward expansion of the village to accommodate new houses.
- 14.3 West Hill extends in a straight line north-south distance of over 2 kilometres and east-west of around 1.5 kilometres. A number of busier roads cut through the village but there are also quieter lanes and suburban streets. Many roads, however, do not have footpaths and walking distances in and through West Hill, especially from the southern parts to facilities in the north, can be lengthy with routes being quite steep.



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15 Whimble

- 15.1 Whimble has a largely rural setting in gently undulating pasture, crossed by the London to Exeter railway.
- 15.2 The Conservation Area mainly comprises the nucleus set around The Square and Church Road to the south.
- 15.3 The village is divided into two halves by the narrowing of the road under the railway bridge which can cause congestion and danger to pedestrians/cyclists. Pedestrian access throughout the village is variable, with modern estate roads tending to be well lit with pavements, whilst other parts of the village are accessed via narrow lanes.

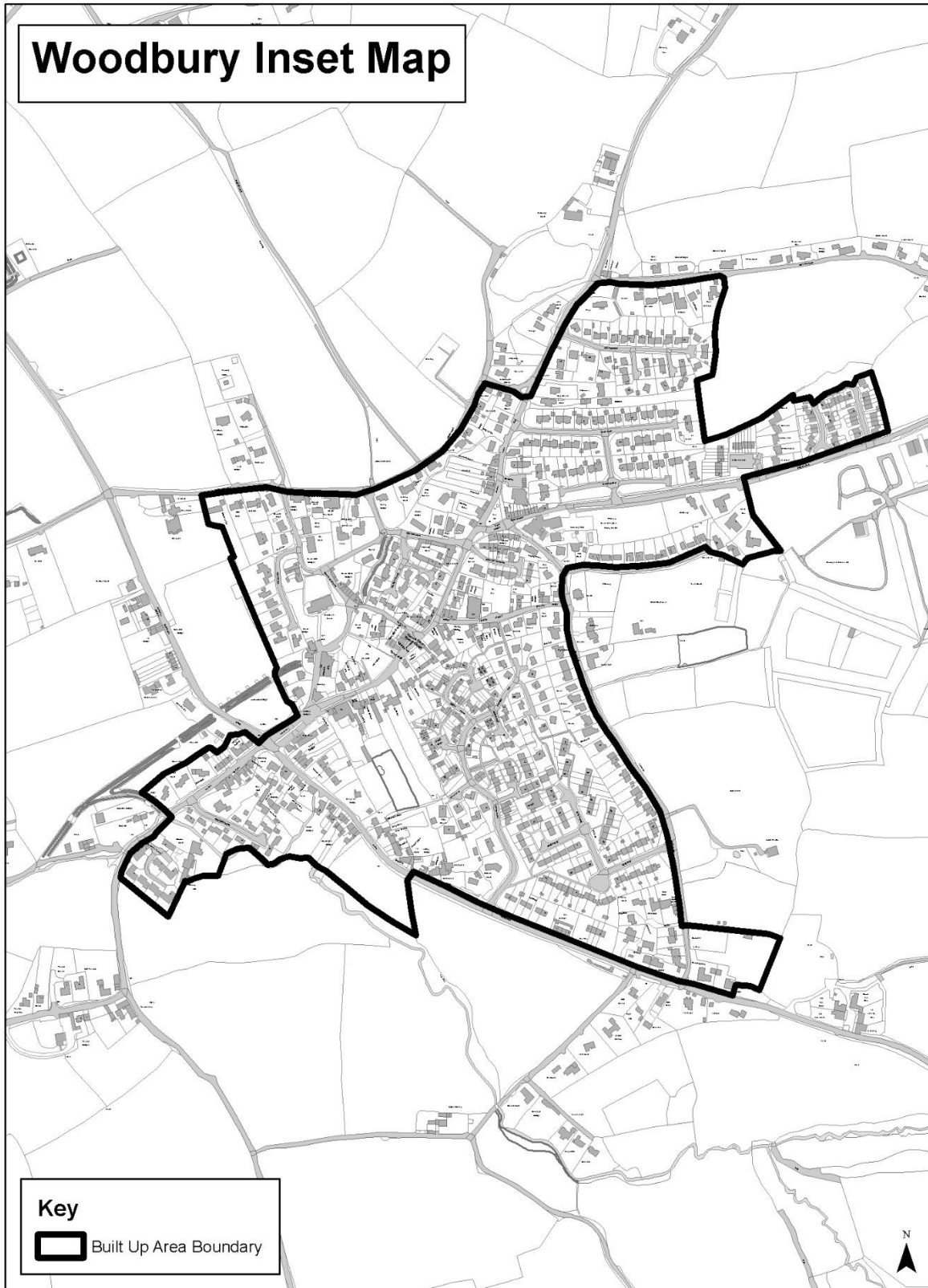


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0.02 0.045 0.09 0.135 0.18 Kilometers

16 Woodbury

- 16.1 Woodbury is quite a large village that is set in a small hollow on rising ground. The B3179 runs through the south of the village and is well used by vehicles, including HGV's. There is a conservation area covering the historic core of Woodbury, which is the focus for numerous listed buildings.
- 16.2 Several Greenfield sites on the edge of the settlement have been developed since the start of the plan period and the BUAB has generally been extended to include these.



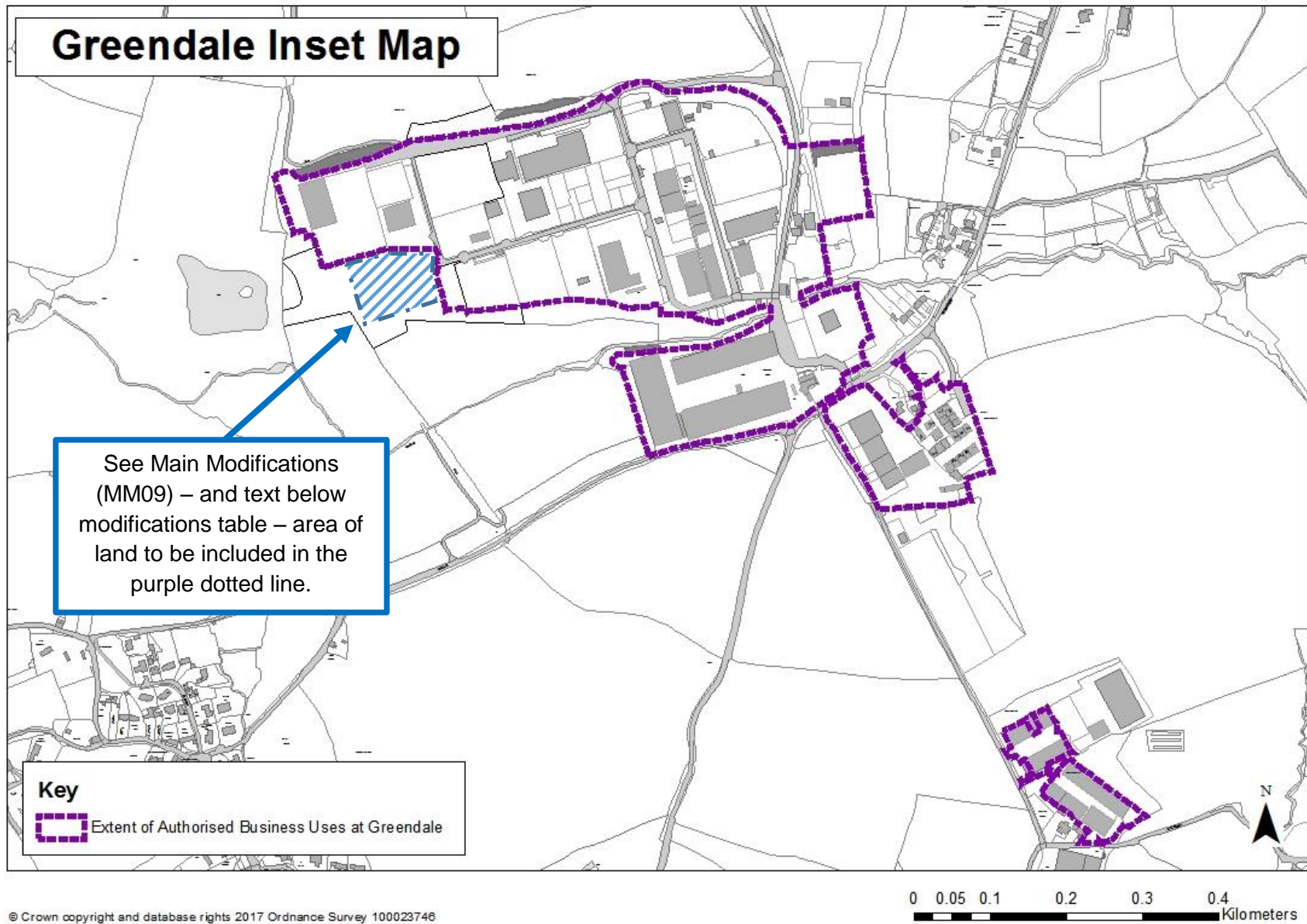
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17 Land at and around Greendale Business Park

- 17.1 Greendale Business park lies to the south of the A3052, the primary access is from this road. The business park dates back to the turn of the 20th/21st century and over the past 20 years has expanded from a small base, historically with limited buildings in agricultural use, to a substantial business park extending to over 20 hectares. Part of the business park lies on land that has been subject to landfill waste disposal and there are substantial current waste management activities (with Devon County Council as waste planning authority) undertaken at the site.
- 17.2 The site is home to a number of businesses, occupying a range of premises that employ a substantial number of people.
- 17.3 The East Devon Local Plan refers to the intention to prepare inset maps for Greendale Business Park in the East Devon Villages Plan. ~~There are no specific policies for Greendale Business Park in the Villages Plan though there is a line on the inset map showing~~ the full extent of the land authorised for business uses at Greendale Business Park, this is provided to assist plan users. Policies of the adopted Local Plan will be used to determine planning applications at Greendale Business Park which is within the open countryside and the subject of countryside protection policies including Strategy 7 – Development in the Countryside. Policy VP04 sets out the relationship between the policies of the development plan and Greendale Business Park.

Policy VP04 – Greendale Business Park

Inset maps are included in this plan that show the extent of authorised uses at the Greendale Business Park for information purposes only. Development of Greendale Business Park as indicated on the inset map will be considered in accordance with the relevant policies of the development plan, in particular Strategy 7 of the East Devon Local Plan (Development in the Countryside).

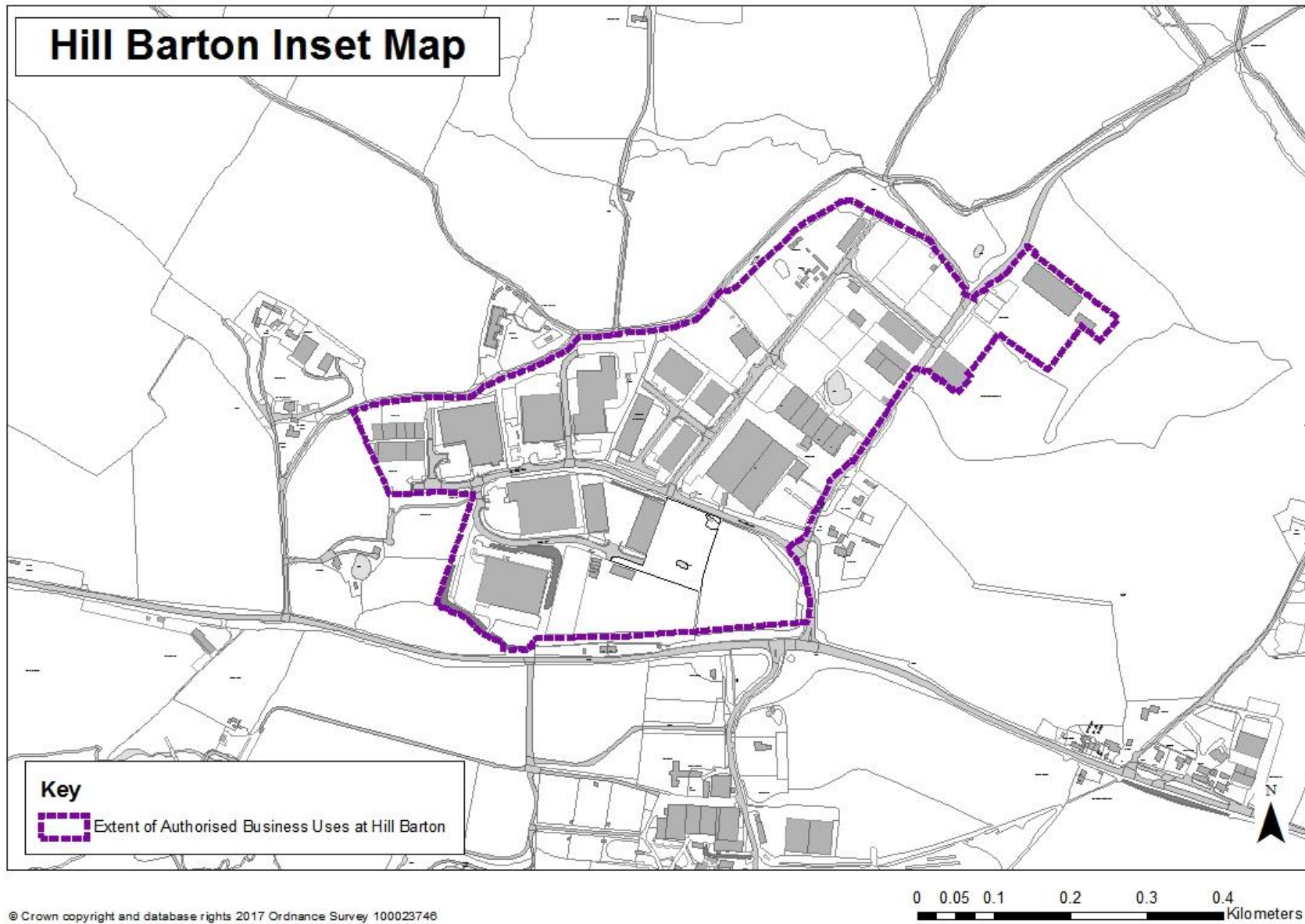


18 Land at and around Hill Barton Business Park

- 18.1 Hill Barton Business Park lies to the north of and is accessed from the A3052. The business park dates back to the 1990s and over the past 30 years has expanded from a small base, historically with buildings in agricultural use, to a substantial business park extending to over 20 hectares. Part of the business park includes land in waste management and minerals use (Devon County Council are the waste and minerals planning authority).
- 18.2 The business park is home to a number of businesses, occupying a range of premises that employ a substantial number of people.
- 18.3 The East Devon Local Plan refers to the intention to prepare inset maps for the Hill Barton Business Park in the East Devon Villages Plan. There is no specific policy for Hill Barton Business Park in the village plan though there is a The line on the inset map showing the full extent of the land authorised for business uses at Hill Barton Business Park, this is provided to assist plan users. When considering development proposals for which the District Council is the determining authority the policies of the adopted Local Plan will be used to determine assess planning applications at Hill Barton Business Park, which is within the open countryside and the subject of countryside protection policies including Local Plan Strategy 7 – Development in the Countryside. Policy VP04 sets out the relationship between the policies of the development plan and Hill Barton Business Park.

Policy VP05 – Hill Barton Business Park

Inset maps are included in this plan that show the extent of authorised uses at the Hill Barton Business Park for information purposes only. Development of Hill Barton Business Park as indicated on the inset map will be considered in accordance with the relevant policies of the development plan, in particular Strategy 7 of the East Devon Local Plan (Development in the Countryside).



Monitoring Table

<u>Vision/Objective/Aspiration</u>	<u>Key Policy or Strategy</u>	<u>Indicators</u>	<u>Target</u>
<u>Provide the resources to teach and develop skills</u>		<u>Number of state primary schools opened or closed in settlements with a BUAB defined in the EDVP</u>	<u>No loss of state primary schools in villages</u>
<u>Balanced communities</u>	<u>Strategy 32</u>	<u>Number of planning permissions granted that result in a net loss of cultural, social or leisure provision in settlements with a BUAB</u>	<u>No net loss of cultural/ social/ leisure provision in any one settlement</u>
<u>Conserve and enhance the historic environment of East Devon</u>	<u>Strategy 49</u>	<u>Net change in number of heritage assets on the Heritage at Risk Register for settlements in the EDVP</u>	<u>Reduce number of heritage assets at risk</u>
<u>Maintain and enhance town centres</u>	<u>Beer 01 Colyton 01</u>	<u>Any change of use from commercial main town centre uses to residential use within vitality and shopping areas</u>	<u>No net loss of commercial main town centre uses units in vitality and shopping areas</u>

<u>Vision/Objective/Aspiration</u>	<u>Key Policy or Strategy</u>	<u>Indicators</u>	<u>Target</u>
<u>Vision for smaller towns and villages (Page 89 of the Local Plan).</u>	<u>Strategy 27 and VP01</u>	<u>Number of new homes built annually at each settlement (inside and outside of BUAB)</u>	<u>Net increase in number of homes in each settlement</u>
<u>To ensure everybody has the opportunity to live in a decent house</u>	<u>Strategy 34</u>	<u>Number and percentage of new homes built that are affordable</u>	<u>Affordable housing provided to meet any need established in housing needs assessments in either individual or grouped parishes (as set out in Strategy 34)</u>
<u>To ensure that all groups of the population have access to community services</u>	<u>Strategy 6</u>	<u>Number of residential completions in Strategy 27 settlements outside of the BUAB and number of new homes built within walking distance of basic village facilities</u>	<u>More residential completions within BUAB than outside of BUAB</u>
<u>To promote and encourage non-car based modes of transport and reduce journey lengths</u>	<u>Strategy 5B</u>	<u>Levels and frequency of bus services in the District's Strategy 27 settlements</u>	<u>No net loss of level or frequency of bus services</u>

Appendix 1 - Extract from East Devon Local Plan 2013 – 2031 (Strategies 6 and 7)

Strategy 6 - Development within Built-Up Area Boundaries

Built-up Area Boundaries are defined on the Proposals Map around the settlements of East Devon that are considered appropriate through strategic policy to accommodate growth and development. Within the boundaries development will be permitted if:

1. It would be compatible with the character of the site and its surroundings and in villages with the rural character of the settlement.
2. It would not lead to unacceptable pressure on services and would not adversely affect risk of flooding or coastal erosion.
3. It would not damage, and where practical, it will support promotion of wildlife, landscape, townscape or historic interests.
4. It would not involve the loss of land of local amenity importance or of recreational value;
5. It would not impair highway safety or traffic flows.
6. It would not prejudice the development potential of an adjacent site.

For the main Local Plan the boundaries relate to the Towns of East Devon. For our Villages they will be defined in the Villages Development Plan Document.

Where a local community prepare a Neighbourhood Plan they may specifically allocate sites and/or include criteria based or other policies for promoting development/land uses beyond the boundary. Such 'outside of boundaries' policy provision would supersede relevant constraint considerations set out in 'Strategy 7 - Development in the Countryside' and also other relevant constraint policies.

Strategy 7 - Development in the Countryside

The countryside is defined as all those parts of the plan area that are outside the Built-up Area Boundaries and outside of site specific allocations shown on the Proposals Map. Development in the countryside will only be permitted where it is in accordance with a specific Local or Neighbourhood Plan policy that explicitly permits such development and where it would not harm the distinctive landscape, amenity and environmental qualities within which it is located, including:

1. Land form and patterns of settlement.
2. Important natural and manmade features which contribute to the local landscape character, including topography, traditional field boundaries, areas of importance for nature conservation and rural buildings.
3. The adverse disruption of a view from a public place which forms part of the distinctive character of the area or otherwise causes significant visual intrusions.

Appendix 2 - Extract from East Devon Local Plan 2013 - 2031

(Strategy 27)

Strategy 27 - Development at the Small Towns and Larger Villages

The following settlements vary in size and character but all offer a range of accessible services and facilities to meet many of the everyday needs of local residents and they have reasonable public transport. They will have a Built-up Area Boundary that will be designated in the East Devon Villages DPD though they will not have land specifically allocated for development.

- Beer
- Broadclyst
- Clyst St Mary
- Colyton
- East Budleigh
- Feniton
- Kilmington
- Lypstone
- Musbury
- Newton Poppleford
- Sidbury
- Uplyme
- West Hill
- Whimble
- Woodbury

If communities wish to promote development other than that which is supported through this strategy and other strategies in the Plan (at the settlements listed above or any other settlement) they will need to produce a Neighbourhood Plan or promote community led development (for example Community Land Trusts) justifying how and why, in a local context, the development will promote the objectives of sustainable development.

Appendix 3 - Extract from East Devon Local Plan 2013 - 2031 (Strategy 32)

Strategy 32 - Resisting Loss of Employment, Retail and Community Sites and Buildings

In order to ensure that local communities remain vibrant and viable and are able to meet the needs of residents we will resist the loss of employment, retail and community uses. This will include facilities such as buildings and spaces used by or for job generating uses and community and social gathering purposes, such as pubs, shops and Post Offices.

Permission will not be granted for the change of use of current or allocated employment land and premises or social or community facilities, where it would harm social or community gathering and/or business and employment opportunities in the area, unless:

1. Continued use (or new use on a specifically allocated site) would significantly harm the quality of a locality whether through traffic, amenity, environmental or other associated problems; or
2. The new use would safeguard a listed building where current uses are detrimental to it and where it would otherwise not be afforded protection; or
3. Options for retention of the site or premises for its current or similar use have been fully explored without success for at least 12 months (and up to 2 years depending on market conditions) and there is a clear demonstration of surplus supply of land or provision in a locality; or
4. The proposed use would result in the provision or restoration of retail (Class A1) facilities in a settlement otherwise bereft of shops. Such facilities should be commensurate with the needs of the settlement.

Employment uses include those falling into Class B of the Use Classes Order or similar uses classified under planning legislation as 'Sui Generis' uses. Redundant petrol filling stations and associated garage facilities will fall within the scope of this policy as do public and community uses and main town centre uses and other uses that directly provide jobs or employment, community meeting space or serve a community or social function.